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## IN THE UNITED STATES DISTRICT COURT

#### FOR THE DISTRICT OF ARIZONA

Juan-Carlos Preciado, et al.,

Plaintiffs,

VS.

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Great Wolf Lodge, at al.,

Defendants.

No. CV22-01422-PHX-DLR

### MOTION TO DISMISS ALL CLAIMS AGAINST SALT RIVER DEFENDANTS

Pursuant to Fed. R. Civ. P. 12(b)(1) and 12(b)(6), Defendants Salt River Pima-Maricopa Indian Community (the "Community"), Martin Harvier, and Phillip LaRoche (collectively, the "Salt River Defendants") move to dismiss all claims against them in Plaintiffs' First Amended Complaint (the "Complaint") for lack of subject matter jurisdiction and for failure to state a claim upon which relief may be granted. The following Memorandum of Points and Authorities supports this motion.

### MEMORANDUM OF POINTS AND AUTHORITIES

#### I. FACTUAL BACKGROUND

The Community is a sovereign Indian nation. (Doc. 8 ¶ 277.) *See* Bureau of Indian Affairs, 87 Fed. Reg. 4636, 4639 (Jan. 28, 2022). Defendant Martin Harvier is the elected President of the Community, and Defendant Phillip LaRoche is a Community police

officer. (Doc. 8 ¶¶ 28, 30.) As alleged in the Complaint, on March 2, 2021, Plaintiffs Juan-Carlos Preciado and Bianca Bautista-Preciado had a hotel reservation at the Great Wolf Lodge (the "Lodge"), which is a private business located within the boundaries of the Community. (*Id.* ¶¶ 25, 46.) On that day, Plaintiffs entered the lobby of the Lodge with Plaintiff Juan-Carlos wearing a "Vendetta" costume face mask and Plaintiff Bianca wearing a face shield. (*Id.* ¶¶ 44, 48, pp. 42–43.) At the time, the Community and Lodge each had their own face-mask policies because the COVID-19 pandemic was ongoing. (*Id.* ¶ 61, p. 38.)

When Lodge staff saw Plaintiff Juan-Carlos, they informed him that his costume mask did not comply with the Lodge's mask polices, independent from any Community mask directives that were applicable at the time. (*Id.* ¶¶ 58, 61.) In response, Plaintiff Juan-Carlos claimed that he was not their "property" and not an employee and, therefore, the Lodge's policies did not apply to him. (*Id.* ¶¶ 62–68.) After Plaintiff argued with Lodge staff and refused to comply with the Lodge's mask policies, Lodge staff called the Salt River Police Department. (*Id.* ¶¶ 72, 74, 205.)

Officer LaRoche was dispatched to the Lodge. (*Id.* ¶ 74.) At that time, Lodge Staff again asked Plaintiffs to comply with the Lodge's mask policies, and Plaintiffs again claimed that those policies did not apply to them.<sup>1</sup> (*Id.* ¶¶ 76–77.) At some point, Officer LaRoche explained to Plaintiffs that "this is a private business" and "they don't want you to wear the vendetta mask, that is the policy they have." (*Id.* ¶¶ 94, 102.) Officer LaRoche further explained that "if you don't abide by the policy, this is a private business and they can ask you to leave, if they ask you to leave then you got to leave." (*Id.* ¶ 105.) Plaintiff

In the Complaint, Plaintiffs also make the improper legal conclusion that they were "exempt" from the Lodge's mask policies, without any supporting factual allegations. (Doc. 8 at ¶ 166.) The Court should ignore this legal conclusion. *See Whitaker v. Tesla Motors, Inc.*, 985 F.3d 1173, 1176 (9th Cir. 2021) (plaintiff must provide "well-pleaded facts, not legal conclusions"). The Court also should disregard the many other legal conclusions in the Complaint. *See, e.g.*, ¶¶ 79, 91 (concluding that Officer LaRoche "harassed, trespassed, discriminated, attempted to intimidate Plaintiffs" and "arrested the free movement of Plaintiffs.").

Juan-Carlos responded, "I am fine with leaving." (*Id.* ¶ 106.) Officer LaRoche replied "okay, I am just here because they have an issue with your mask." (*Id.* ¶ 107.)

After arguing further with Lodge staff and gathering their belongings from their hotel room, Plaintiffs eventually made their way to the lobby where Officer LaRoche was waiting. (*Id.* ¶¶ 128–219, 211, 220.) Lodge staff then refunded Plaintiffs' money, and Plaintiffs proceeded to leave without any direct involvement by Officer LaRoche. (*Id.* ¶¶ 237, 261.)

### II. ARGUMENT

Plaintiffs assert several federal and common-law causes of action against the Salt River Defendants. (*Id.* ¶¶ 283–334.) For the reasons that follow, each one fails as a matter of law and the Court should dismiss all claims against the Salt River Defendants.

# A. Tribal Sovereign Immunity Bars Plaintiffs' Claims Against the Salt River Defendants.

Plaintiffs' claims are precluded by well-established principles of sovereign immunity. "As a matter of federal law, an Indian tribe is subject to suit *only where Congress has authorized the suit or the tribe has waived its immunity.*" *Kiowa Tribe of Okla. v. Mfg. Techs., Inc.*, 523 U.S. 751, 754 (1998) (emphasis added); *see also Cook v. AVI Casino Enters.*, 548 F.3d 718, 725 (9th Cir. 2008) ("Tribal sovereign immunity protects Indian tribes from suit absent express authorization by Congress or clear waiver by the tribe."). The Supreme Court has "time and again treated the doctrine of tribal immunity as settled law and dismissed any suit against a tribe absent congressional authorization (or a waiver)." *Michigan v. Bay Mills Indian Cmty.*, 134 S. Ct. 2024, 2030–31 (2014) (cleaned up). This sovereign immunity deprives a federal court of subject matter jurisdiction and requires dismissal under Fed. R. Civ. P. 12(b)(1). *See Alvarado v. Table Mountain Rancheria*, 509 F.3d 1008, 1015–16 (9th Cir. 2007).

Here, neither congressional authorization nor a waiver exists as to any of the claims Plaintiffs have asserted against the Salt River Defendants, and Plaintiffs have not alleged otherwise. For this reason alone, Plaintiffs' causes of action against the Community are barred by sovereign immunity.

Tribal sovereign immunity extends to tribal officials acting in their official capacity and within the scope of their authority. *Linneen v. Gila River Indian Cmty.*, 276 F.3d 489, 492 (9th Cir. 2002) (citing *United States v. Oregon*, 657 F.2d 1009, 1013 n.8 (9th Cir. 1981)). In official-capacity suits against tribal officials, "the sovereign entity is the 'real, substantial party in interest and is entitled to invoke its sovereign immunity from suit even though individual officials are nominal defendants." *Cook*, 548 F.3d at 727 (quoting *Regents of the Univ. of Cal. v. Doe*, 519 U.S. 425, 429 (1997)). Plaintiffs "cannot circumvent tribal immunity by merely naming officers or employees of the Tribe when the complaint concerns actions taken in defendants' official or representative capacities and the complaint does not allege they acted outside the scope of their authority." *Chayoon v. Chao*, 355 F.3d 141, 143 (2nd Cir. 2004); *see also Cook*, 548 F.3d at 727.

In this case, Plaintiffs' claims against President Harvier and Officer LaRoche are premised *entirely* on actions taken in their official capacities as Community officials. In the Complaint caption, Plaintiffs purport to bring claims against President Harvier in his "official capacity" and against Officer LaRoche in his "professional capacity." (Doc 8 at 1.) In Paragraph 28 of the Complaint, Plaintiffs allege that "[a]t all times material to this lawsuit, Martin Harvier, being a natural person, was the man and individual, acting in the office of President for the Salt River Pima-Maricopa Indian Community/(SRPMIC)." In many places in the Complaint, Plaintiffs allege that President Harvier was "acting as President for (SRPMIC)." (Doc. 8 ¶¶ 30, 37, 40, 42, 271, 274, 337.) As to Officer LaRoche, Plaintiffs allege that "[a]t all times material to this lawsuit, P. Laroche, being a natural person, was the man and individual, acting in the office of Police Officer, badge number 276, for The Salt River Police Department hereinafter know as (SRPD)." (*Id.* ¶ 30; *see also id.* ¶ 74 (Allegation that Officer LaRoche was "acting in the office of Police Officer for The Salt River Police Department.")

Plaintiffs seek to challenge the mask directive that President Harvier issued pursuant to the President's authority under the Community's Code of Ordinances "to

protect the health and welfare" of individuals on Community land . (Doc. 8 at ¶ 271 and pp. 38–39.) With respect to Officer LaRoche, Plaintiffs allege merely that Officer LaRoche, acting as a Police Officer of the Salt River Police Department, investigated the reason he was called by talking to Plaintiffs and Lodge staff and subsequently observed Plaintiffs leaving the Lodge after being asked to do so by Lodge staff. (*Id.* ¶¶ 74, 85, 94–125, 210, 261.) President Harvier and Officer LaRoche unquestionably were acting in their official capacity, as the Complaint concedes. *See United States v. Cooley*, 141 S. Ct. 1638, 1643-44 (2021) (noting tribes have inherent sovereign authority to protect "health or welfare of the tribe," including by engaging in "policing").

Thus, sovereign immunity bars all of Plaintiffs' claims, and the Court should dismiss, with prejudice, all causes of action against the Salt River Defendants for lack of subject matter jurisdiction.

# B. In the Alternative, Plaintiffs Lack Standing to Assert Their Claims Against the Salt River Defendants.

Standing is a limitation on a District Court's subject matter jurisdiction and is properly addressed in a Rule 12(b)(1) motion. *See Catacean Cmty. v. Bush*, 386 F.3d 1169, 1174 (9th Cir. 2004). To establish standing, Plaintiffs must show that their alleged injuries were caused by the Salt River Defendants—that is, "the injury is fairly traceable to the challenged action of the defendant." *Id.* To meet this burden, Plaintiffs must allege "well-pleaded facts, not legal conclusions." *Whitaker*, 985 F.3d at 1176.

Here, Plaintiffs failed to plead allegations showing that the Salt River Defendants caused Plaintiffs' alleged injuries or tying the Community's directive on masks or Officer LaRoche's actions to any harm. Plaintiffs were asked to leave by Lodge staff for a violation of "GWL [Great Wolf Lodge]" policies. (Doc. 8 at ¶¶ 61, 76, 128, 170, 210, 261.) Rather than enforcing the Community's mask directive, Officer LaRoche simply investigated the purpose for the call and observed Plaintiffs leave the Lodge. (*Id.* ¶¶ 210, 220, 261.) In addition, Plaintiffs' allegation that Defendants "conspired" to violate Plaintiffs' rights is a legal conclusion and statement of a claim and, therefore, is

insufficient to prevent dismissal. (Id. ¶ 303.) See Whitaker, 985 F.3d at 1176. Because Plaintiffs do not and cannot allege that their injuries stem from any actions by the Salt River Defendants, the Court should dismiss Plaintiffs' claims against the Salt River Defendants for lack of subject matter jurisdiction on this ground as well.

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#### C. Plaintiffs Fail to State a Cognizable Claim Against the Salt River Defendants.

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#### 1. **Constitutional Claims Pursuant to Section 1983**

In Counts One and Six of the Complaint, Plaintiffs allege violations of their First, Fifth, and Fourteenth Amendment rights under the United States Constitution, pursuant to 42 U.S.C. § 1983. (Doc. 8 at ¶¶ 283, 326.) Indian tribes, however, are not bound by the United States Constitution. See R.J. Williams Co. v. Fort Belknap Housing Auth., 719 F.2d 979, 982 (9th Cir. 1983) (dismissing § 1983 claim and noting that "Indian tribes are separate and distinct sovereignties and are not constrained by the provisions of the fourteenth amendment"); Santa Clara Pueblo v. Martinez, 436 U.S. 49, 56 & n.7 (1978) (collecting cases specifically holding that tribes are not bound by the First, Fifth, and Fourteenth Amendments); Means v. Navajo Nation, 432 F.3d 924, 930 (9th Cir. 2005) ("Indian tribes are not bound by the United States Constitution[.]"); Talton v. Mayes, 163 U.S. 376 (1896) (Fifth Amendment right to indictment by grand jury does not apply to prosecutions in tribal court). Accordingly, the Court should dismiss, with prejudice, Plaintiffs' claims brought under § 1983 and the United States Constitution.

#### 2. Section 1985(3) Claim

In Count Two, Plaintiffs assert a cause of action under 42 U.S.C § 1985(3), alleging that Defendants conspired to deprive Plaintiffs of their constitutionally protected rights. (Doc. 8 at ¶¶ 303, 306.) Because tribes are not constrained by the United States Constitution, Plaintiffs cannot state a claim under 1985(3) for alleged violations of such rights. See Santa Clara Pueblo, 436 U.S. at 56–57 & n.7; Gallegos v. Jicarilla Apache Nation, 97 Fed. App'x 806, 812 (10th Cir. 2003) ("The alleged due process and equal protection violations cannot serve as predicate violations for a § 1985(3) claim because

those provisions of the United States constitution do not constrain tribes and their officials."); *Great Am. Fed. Sav. & Loan Ass'n v. Novotny*, 442 U.S. 366, 376 (1979) (§1985 "is a purely remedial statute" and requires a predicate constitutional violation).

Even if § 1985 was applicable to a tribe or its officials, a plaintiff must allege facts showing "some racial, or perhaps otherwise class-based, invidiously discriminatory animus behind the conspirators' actions" to state a § 1985 claim. *Griffth v. Breckenridge*, 403 U.S. 88, 102 (1971). Plaintiffs fail to plead allegations showing that the Salt River Defendants acted with a discriminatory purpose against Plaintiffs. Indeed, Lodge staff asked Plaintiffs to leave because Plaintiffs refused to comply with the Lodge's mask policies that were applicable to everyone. (Doc. 8 ¶¶ 76, 172.) The Court should dismiss, with prejudice, Plaintiffs' 1985(3) claim against the Salt River Defendants.

### 3. Common Law Conspiracy Claim

In Count Three, Plaintiffs allege a common law conspiracy claim. (Doc. 8 at ¶ 311.) As with their § 1985(3) conspiracy claim, Plaintiffs allege that their constitutionally protected rights were violated. (Doc. 8 at ¶ 313.) Again, however, the United States Constitution does not constrain Indian tribes. *See Santa Clara Pueblo*, 436 U.S. 49, 56 & n.7. Accordingly, a tribe's violation of constitutionally protected rights cannot as a matter of law be alleged to be "unlawful," a necessary component of a conspiracy claim. *See Rowland v. Union Hills Country Club*, 157 Ariz. 301, 306 (App. 1988) (to state common law conspiracy claim, "two or more persons must agree to accomplish an unlawful purpose"). In addition, no well-pleaded factual allegations show that the Salt River Defendants agreed to violate any of Plaintiffs' rights. Plaintiffs' recitation of the elements of a conspiracy claim and legal conclusion that the Salt River Defendants "conspired" to violate Plaintiffs' rights are utterly insufficient. (Doc. 8 at ¶ 303, 312.) *See Whitaker*, 985 F.3d at 1176. The Court should dismiss, with prejudice, Plaintiffs' common law conspiracy claim against the Salt River Defendants.

# 4. Claim for Denial of Service at Place of Public Accommodation In Count Four, Plaintiffs allege discrimination in violation of 42 U.S.C. § 2000a,

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asserting that they are of Mexican and Philippine national origin, have "sincerely held religious beliefs," and were treated as "a lower class of citizens than that of the tribe members." (Doc. 8 at ¶¶ 317–19.)

Section 2000a prohibits places of public accommodation from "discriminat[ing] or segregat[ing] on the ground of race, color, religion, or national origin." 42 U.S.C. § 2000a. Plaintiffs' allegations, however, fail to show that the Salt River Defendants denied Plaintiffs access to the Lodge on the basis of their race, color, religion, or national origin. First, Plaintiffs' allegations show that Plaintiffs left the Lodge when Lodge staff asked them to leave due to their ongoing refusal to comply with the Lodge's mask policies. (Doc. 8 at ¶¶ 76, 210, 212, 261.) Thus, the Salt River Defendants never denied Plaintiffs access to the Lodge. Second, even if the Salt River Defendants' actions were at issue (and they are not), the Complaint contains no factual allegations that the Salt River Defendants acted to discriminate against Plaintiffs on the basis of their race, color, religion, or national origin. See Dragonas v. Macerich, CV-20-01648-PHX-MTL, 2021 WL 3912853, at \*4 (D. Ariz. Sept. 1, 2021) (citing Crumb v. Orthopedic Surgery Med. Grp., No. 07-CV-6114-GHK-PLAx, 2010 WL 11509292, at \*3 (C.D. Cal. Aug. 18, 2010), aff'd, 479 F. App'x 767 (9th Cir. 2012)) (noting Plaintiffs must allege facts showing that the services denied to them "were available to similarly situated persons outside his protected class who received full benefits or were treated better"). Accordingly, the Court should also dismiss this cause of action with prejudice.

#### 5. Claim for "Infliction of Emotional Stress"

In Count Five, Plaintiffs allege a claim for what they call infliction of emotional stress. (*Id.* ¶¶ 321–322.) It appears Plaintiffs are asserting a claim for negligent infliction of emotional distress (*Id.*)

"A negligent infliction of emotional distress cause of action requires the plaintiff to: (1) witness an injury to a closely related person, (2) suffer mental anguish manifested as physical injury, and (3) be within the zone of danger so as to be subject to an unreasonable risk of bodily harm created by the defendant." *Pierce v. Casas Adobes* 

Baptist Church, 162 Ariz. 269, 272 (1989). Here, the Complaint is completely devoid of allegations of direct bodily harm to a closely related person or an unreasonable risk of bodily injury. Nor do Plaintiffs' general references to "physical symptomatologies" allege the required physical injury. Plaintiffs also fail to tie the required elements of the claim to any or all of the Salt River Defendants. The Court should dismiss this claim with prejudice as well.

#### **CONCLUSION** III.

Sovereign immunity and Article III standing principles preclude Plaintiffs' claims and deprive this Court of subject matter jurisdiction. In addition, even accepting Plaintiffs' well-pleaded factual allegations as true, they fail to state a claim upon which relief may be granted. Accordingly, the Court should grant this motion and dismiss all causes of action against the Salt River Defendants, with prejudice, under Rules 12(b)(1) and 12 (b)(6). Because any further amendment of their pleading would not cure its fatal defects, the Court also should deny any request for leave to amend. The Salt River Defendants further request their attorneys' fees and costs to the extent permitted by law, including as authorized by the statutes asserted by Plaintiffs in the Complaint.

DATED this 14th day of October, 2022.

OSBORN MALEDON, P.A.

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By /s/ Brandon T. Delgado

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Attorneys for Defendant Salt River Pima-Maricopa Indian Community, Martin Harvier, and Phillip LaRoche

### 1 CERTIFICATE OF COMPLIANCE WITH LOCAL RULE 12.1(C) 2 Pursuant to Local Rule of Civil Procedure 12.1(c), undersigned counsel certifies that before filing this motion, counsel notified Plaintiffs about the issues asserted in the 3 motion and asked them if they were willing to voluntarily dismiss any claims in the 4 Amended Complaint. Because Plaintiffs have not listed an email address or a telephone number on their pleadings, counsel hand delivered the draft motion to dismiss to 5 Plaintiffs' residence asking them to contact counsel if they were willing to dismiss any 6 of their claims voluntarily. Plaintiffs did not contact counsel in response to that request. 7 8 Brandon T. Delgado /s/9 10 **CERTIFICATE OF SERVICE** 11 A copy of the foregoing was electronically transmitted using the CM/ECF System for filing and transmittal of a Notice of Electronic Filing to all CM/ECF registrants this 12 14th day of October, 2022, and mailed to the following: 13 14 Juan-Carlos Preciado and Bianca Bautista-Preciado c/o 3280 East Milky Way 15 Gilbert, Arizona 85295 16 Plaintiffs Pro Per 17 18 /s/ J. Rial 19 20 21 22 23 24 25 26 27

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