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16 Attorneys for Plaintiff

17 **UNITED STATES DISTRICT COURT**
18 **EASTERN DISTRICT OF WASHINGTON**

19 **CONFEDERATED TRIBES AND**) **NO. 1:20-cv-03156-SAB**
20 **BANDS OF THE YAKAMA NATION,**)
21) **MEMORANDUM IN**
Plaintiff,) **SUPPORT OF PLAINTIFF**
22 v.) **YAKAMA NATION’S**
) **MOTION FOR SUMMARY**
23 **CITY OF YAKIMA, a municipal**) **JUDGMENT ON LIABILITY**
24 corporation,)
) **6/22/22**
25 Defendant.) **No oral argument requested**

I. INTRODUCTION

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2 The Plaintiff Confederated Tribes and Bands of the Yakama Nation (“Yakama
3 Nation” or “Plaintiff”) seeks summary judgment regarding the liability of the City of
4 Yakima (“City” or “Defendant”) for the response costs Yakama Nation has incurred
5 due to releases and threats of releases of hazardous substances at and from the City of
6 Yakima Landfill Site (“Site”). Pursuant to the Comprehensive Environmental
7 Response, Compensation, and Liability Act of 1980 (“CERCLA”), 42 U.S.C. §§ 9601-
8 9675, as amended, the Yakama Nation is entitled to recover “all costs of removal or
9 remedial action incurred by . . . an Indian tribe not inconsistent with the national
10 contingency plan.” 42 U.S.C. § 9607(a)(4)(A). The Plaintiff incurred costs totaling
11 \$133,671.70 from March, 2017 through September 30, 2021, exclusive of prejudgment
12 interest. The cost reports attached to the declarations of Jeanna Hernandez and Ethan
13 Jones set forth those costs and underlying documentation for the actions taken.
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18 The issues raised by the Plaintiff’s motion are neither novel nor complex. No
19 genuine issue of material fact exists as to the liability of the City under CERCLA, the
20 actions taken by the Yakama Nation in response to releases of hazardous substances
21 from the Site, or the amount of the costs that the Yakama Nation is seeking. The plain
22 language of the statute supports a finding that the Plaintiff is entitled to all of the costs
23 it seeks in this litigation, and a declaratory judgment of liability for the Yakama
24 Nation’s future costs.
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II. FACTUAL BACKGROUND

A. The Landfill Site

The Landfill Site is located on two parcels within the City of Yakima, east of North 8th Street and north of East E Street. In July 1963, the City entered into a lease with Boise Cascade, Inc. – who had owned and operated a lumber mill encompassing the site since 1903 – for the parcels which comprise the Site to be used as a municipal solid waste landfill. Statement of Material Facts Not in Dispute, ¶ 2 (hereinafter “SOF”). Under the terms of the lease, the City agreed to indemnify Boise Cascade for any liabilities arising from the City’s use of the site as a municipal solid waste landfill. The Site was used as an unlined municipal solid waste facility until 1970, and was closed by the Yakima County Health Department in 1972. *Id.*, ¶¶ 2-4.

In January 1996, the City notified the State of Washington Department of Ecology (“Ecology”) that hazardous substances had been discovered at the Landfill Site during the construction of the I-82 Exit 33A off-ramp. *Id.*, ¶ 5. Between 1997 and 2015, the City and its contractors conducted environmental investigations to identify releases and threats of releases of contaminants at the site. *Id.*, ¶ 6. An Environmental Site Assessment was completed for the Site in 2008, under the State of Washington’s Model Toxics Control Act. A Remedial Investigation (“RI”) Report was issued in 2009, and a supplemental RI completed in 2015. Contaminants identified at the Site include diesel range organics, heavy oils, vinyl chloride, n-nitrosodiphenylamine, 4,4’-

1 DDT, 4-4' DDD, endosulfan II, bis(2-ethylhexyl)phthalate, 3,3'-dichlorobenzidine,
2 lead, chromium, arsenic, iron, manganese, nitrate, and PCB aroclors. *Id.*, ¶13. On
3 March 30, 2017, Ecology identified the City as a potentially liable person for releases
4 of hazardous substances at the Site, and issued a formal determination to that effect on
5 May 5, 2017. SOF ¶7,8.
6

7 In June 2020, the City entered into a purchase and sale agreement for the purpose
8 of purchasing land located within the Site to construct new roads. *Id.*, ¶10. The City
9 currently owns land located within the Site in fee simple. *Id.*, ¶11.
10

11 **B. Yakama Nation**

12 Yakama Nation is a federally recognized Indian tribe and the legal successor in
13 interest to the Indian signatories to the Treaty with the Yakamas of June 9, 1855 (12
14 Stat. 951) (“Treaty”). *Id.*, ¶1. Under Article III of the Treaty, the Yakama Nation
15 reserved for itself and its members the right to take fish at all “usual and accustomed
16 places” in the Columbia River Basin. 12 Stat. 953. These places include numerous
17 sites along the Yakima River at, in and near the City occupied since time immemorial
18 specifically by the Yakama Nation, and to which the Plaintiff once held exclusive
19 Indian title as part of the total area ceded to the United States by the Treaty. *Yakima*
20 *Tribe v. United States* (ICC Docket No. 161), Additional Findings of Fact, 12 Ind. Cl.
21 Comm. 301, 338-358 (1963).
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1 Under the Treaty, tribal fishermen are entitled to an opportunity to harvest fifty
2 percent of the available fisheries resources on the Columbia River and its tributaries,
3 including the Yakima River. *United States v. Oregon*, 529 F.2d 570 (9th Cir. 1976).
4 Yakama Nation’s reserved rights to fish in the Yakima River have specifically been
5 recognized by this Court, in a decision ordering release of in-stream flows by local
6 irrigation districts to sustain salmon eggs in the bed of the Yakima River during low
7 water conditions. *Kittitas Reclamation Dist. v. Sunnyside Valley Irrig. Dist.*, 763 F.2d
8 1032 (9th Cir. 1985). Under a series of ten-year Columbia River Basin management
9 agreements, the Yakama Nation is also recognized by the State of Washington as a co-
10 manager of the fisheries in the Yakima River sub-basin. See *U.S. v. Oregon* (D.Or. 68-
11 513-MO), All Parties’ Joint Motion and Stipulated Order Approving 2018-2027
12 Management Agreement (Doc. 2607), Exhibit 1 (Doc. 2607-1) at 62. Congress through
13 the Northwest Power Act of 1980 also recognizes this management authority as fully
14 equal to that of the State of Washington. 16 U.S.C. § 839b(h); see also *Northwest*
15 *Resource Info. Center v. Northwest Power Planning Council*, 35 F.3d 1371, 1388 (9th
16 Cir. 1994).

21 **C. Response Actions Performed**

22 Beginning in March 2017 and continuing to today, the Plaintiff has taken
23 numerous actions as a result of the releases and threats of releases of contamination at
24 and from the Site. Declaration of Laura Klasner Shira, ¶¶5-9 (hereinafter “Shira

1 Decl.”). Yakama Nation began these response activities when its representatives
2 became aware of the release of hazardous substances at the Site and the threats of
3 releases to groundwater and the Yakima River. *Id.*, ¶5. Yakama Nation’s response
4 activities involve the monitoring, assessment, and evaluation of the releases of
5 hazardous substances as well as their potential impact to the environment and to the
6 health and welfare of Yakama enrolled tribal members. *Id.*, ¶¶5-9. Yakama Nation has
7 – among other activities – reviewed Site background, technical, and decision-making
8 documents, participated in technical meetings, coordinated and communicated with
9 Ecology, and provided education and outreach. *Id.*, ¶¶6-9. All of these activities have
10 been in response to the releases and threatened releases at the Site. *Id.*, ¶10.
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13 From 2017 to today, the Yakama Nation has reviewed and commented on
14 various Site documents, including technical and decision-making documents, and
15 studies conducted to assess hazardous substances at the Site. *Id.*, ¶¶5-9. Since
16 learning of the releases and threatened releases, the Yakama Nation has met on
17 numerous occasions with Ecology Site managers and staff. Many of these
18 communications are technical – seeking and providing technical information and
19 providing comments on proposed cleanup actions. Others are necessary to effectuate
20 the actions taken by Plaintiff, such as discussing positions taken on cleanup issues, or
21 meetings regarding the relationship between ongoing cleanup and Yakama Nation’s
22 interests. The Plaintiff has conducted these actions to prevent, minimize, and mitigate
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1 potential damage to the river environment that it manages, and for the health of
2 Yakama Nation's enrolled members. *Id.*, ¶10. Moreover, Yakama Nation has incurred
3 significant enforcement costs – a cost of response under the law – to litigate this matter.
4

5 **D. Yakama Nation Incurred \$133,671.70 for Response Actions Conducted as a**
6 **Result of Releases of Hazardous Substances at the Site**

7 Yakama Nation's response costs and supporting documentation through
8 September 30, 2021, are set out in Cost Documentation Reports ("Cost Summaries")
9 prepared by Yakama Nation Fisheries ("Fisheries") and Yakama Nation Office of
10 Legal Counsel ("OLC"). Declaration of Jeanna Hernandez, Exs. 2-5 (hereinafter
11 "Hernandez Decl."); Declaration of Ethan Jones, Ex. 1 (hereinafter "Jones Decl.");
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13 The Cost Summaries reflect unreimbursed response costs of \$133,671.70 incurred by
14 Yakama Nation through September 30, 2021, excluding prejudgment interest. The
15 Plaintiff incurred these costs as a result of the releases or threats of releases of
16 hazardous substances at the Site. These costs include payroll of Yakama Nation
17 employees, technical support services associated with remediation and response
18 activities, and legal support services. All of these costs were incurred in connection
19 with the response activities discussed above and in the attached Declarations. Shira
20 Decl., ¶10; Jones Decl., ¶5.
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1 **E. All Yakama Nation Costs Are Documented and Verified**

2 Yakama Nation has documented and verified that it has incurred \$133,671.70
3 through September 30, 2021, responding to releases and threats of releases of
4 hazardous substances at the Site. Plaintiff's direct costs include both Yakama Nation's
5 staff costs and the site-specific costs incurred by outside contractors. To calculate
6 Yakama Nation's direct costs for the Site, Fisheries and OLC collected documents,
7 including employee time sheets and other site-related receipts and invoices. Hernandez
8 Decl., ¶7; Jones Decl., ¶4. To compile the external contractor costs, Fisheries and OLC
9 collected documents of Yakama Nation expenditures for contractor services, including
10 vouchers, invoices, and payment schedules.
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13 The response costs incurred are set out in the Cost Documentation Reports from
14 Fisheries and cost reports from OLC referenced above. Hernandez Decl., Exs. 2-5;
15 Jones Decl., Ex 1. To complete these reports, bookkeepers for Fisheries obtained,
16 compiled and reviewed all supporting documentation for accuracy, completeness, and
17 adequacy. Hernandez Decl., ¶7. That documentation includes all personnel time
18 sheets, travel advances, and contractual invoices attributed to the Site. *Id.* All of the
19 data obtained from the supporting documentation are compared and reconciled with the
20 Yakama Nation's accounting system. *Id.* The categories of costs represented in the
21 Cost Summaries are personnel, fringe benefits, travel, supplies, contractual costs, and
22 other Site-related costs. *Id.* ¶¶8-16. An indirect cost rate is applied, and those costs
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1 are included. *Id.* ¶¶18,19.

2 It is undisputed that the Yakama Nation has taken response actions, incurred
3 costs as a result, and verified a total of \$133,671.70 through September 30, 2021 for the
4 Site, exclusive of prejudgment interest.¹

6 III. STANDARDS

7 A. Summary Judgment Standard

8 Summary judgment is appropriate when the pleadings and evidence establish that
9 there are no genuine issues as to any material facts. *See* Fed. R. Civ. P. 56(c); *Celotex*
10 *Corp. v. Catrett*, 477 U.S. 317, 322 (1986); *Manzanita Park, Inc. v. Ins. Co. of North*
11 *Amer.*, 857 F.2d 549, 552 (9th Cir. 1988). “A ‘material’ fact is one that is relevant to
12 an element of a claim or defense and whose existence might affect the outcome of the
13 suit.” *Manzanita Park*, 857 F.2d at 552 (citation omitted). The mere existence of some
14 alleged factual dispute will not defeat a properly supported motion; there must be a
15 genuine issue of material fact. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 247-48
16 (1986).

17 Summary judgment is particularly well suited for CERCLA cost recovery. The
18 Ninth Circuit has upheld summary judgment on the issue of the recoverability and
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23 ¹ The Yakama Nation is prepared to calculate prejudgment interest according to 42
24 U.S.C. § 9607(a)(4)(D).

1 amount of response costs incurred by staff, attorneys, and accountants of the United
2 States. *See United States v. Chapman*, 146 F.3d 1166, 1168-71 (9th Cir. 1998)
3 (declarations and cost summaries sufficient to support grant of summary judgment).²
4 Other courts have similarly granted or upheld summary judgment on the amount of
5 response costs. *See United States v. Findett Corp.*, 220 F.3d 842, 849-50 (8th Cir.
6 2000); *United States v. Chromalloy Amer. Corp.*, 158 F.3d 345, 347-48 (5th Cir. 1998);
7 *United States v. Hardage*, 982 F.2d 1436, 1442-48 (10th Cir. 1992); *United States v.*
8 *R.W. Meyer, Inc.*, 889 F.2d 1497, 1499-1508 (6th Cir. 1989); *California Dep't of Toxic*
9 *Servs. v. Neville Chem. Co.*, 213 F. Supp. 2d 1134, 1142 (C.D. Cal. 2002), *aff'd*, 358
10 F.3d 661 (9th Cir. 2004).
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13 **B. CERCLA Liability Standard**

14 CERCLA was enacted both to “facilitate the expeditious and efficient cleanup of
15 hazardous waste sites” and to assure that those responsible pay for the site cleanup.
16 *Carson Harbor Vill., Ltd. v. Unocal Corp.*, 270 F.3d 863, 881 (9th Cir. 2001) (*en*
17 *banc*). Liability for that cleanup “attaches when three conditions are satisfied: (1) the
18 site at which there is an actual or threatened release of hazardous substances is a
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22 ² The Yakama Nation is treated identically to the United States and States in Section
23 107(a)(4)(A) of CERCLA, the operable liability provision in this litigation. 42 U.S.C.
24 § 9607(a)(4)(A).
25

1 “facility” as under § 9601(9); (2) a ‘release’ or ‘threatened release’ of a hazardous
2 substance from the facility has occurred, § 9607(a)(4); and (3) the party is within one of
3 the four classes of persons subject to liability under § 9607(a).” *Pakootas v. Teck*
4 *Cominco Metals, Ltd.*, 452 F.3d 1066, 1073-74 (9th Cir. 2006).

5
6 **C. CERCLA Cost Recovery Standard**

7 Under CERCLA, if a release or a threatened release “causes the incurrence of
8 response costs” by Yakama Nation, it is entitled to recover “all costs of removal or
9 remedial action . . . not inconsistent with the national contingency plan.” 42 U.S.C. §
10 9607(a)(4)(A).³ The courts have adopted a pragmatic, common sense approach
11 regarding the type of evidence that is sufficient to establish the amount of response
12 costs that the United States, or another sovereign government like Yakama Nation, has
13 incurred with respect to a site. These costs are typically proven, both within the Ninth
14 Circuit and across the country, by means of (1) affidavits describing the response
15 actions for which the costs were incurred, and (2) cost summaries of the voluminous
16 underlying cost documentation relating to various categories of response costs, such as
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21 ³ The national contingency plan “provide[s] the organizational structure and procedures
22 for preparing for and responding to . . . releases of hazardous substances.” *See*
23 *Washington State Dep’t of Transp. v. Washington Natural Gas Co.*, 59 F.3d 793, 799
24 (9th Cir. 1995) (quoting 40 C.F.R. § 300.1).
25

1 personnel, indirect, travel and contract costs. *See, e.g., Findett Corp.*, 220 F.3d at 849;
2 *Chapman*, 146 F.3d at 1172; *Hardage*, 982 F.2d at 1442-43; *Neville Chemical*, 213 F.
3 Supp. 2d at 1139-42.

4 Once Yakama Nation shows that it has incurred *any* response costs as a result of
5 a release or threat of release of hazardous substances, the burden shifts to the City to
6 show that the response actions for which the costs were incurred were inconsistent with
7 the National Contingency Plan (“NCP”). *See Chapman*, 146 F.3d at 1170. The law in
8 the Ninth Circuit is clear; “where ‘the United States government, a [S]tate, or an Indian
9 tribe is seeking recovery of response costs, *consistency with the NCP is presumed*,’ and
10 the burden is on the defendant to rebut the presumption of consistency by establishing
11 that the plaintiff's response action was arbitrary and capricious.” *Fireman's Fund Ins.*
12 *Co. v. City of Lodi, California*, 302 F.3d 928, 949 (9th Cir. 2002)(quoting *Wash. State*
13 *Dept. of Transp.*, 59 F.3d at 799).

14 Finally, to challenge the *costs* incurred by Yakama Nation in connection with the
15 Site, the City must prove that performance of a specific response action was
16 inconsistent with the NCP. *Chapman*, 146 F.3d at 1169-70. As the court in *Hardage*
17 pointed out, “[t]he NCP regulates *choice of response actions*, not costs. Costs, by
18 themselves, cannot be inconsistent with the NCP.” *Hardage*, 982 F.2d at 1443 (citation
19 omitted).

IV. ARGUMENT

A. The City is liable under CERCLA Section 107

The City has admitted all facts necessary to establish the elements required to impose CERCLA liability. Under the clear definitions in the law, the Site is a “facility,” a “release” of a hazardous substance from the facility has occurred, and the City is a “person” subject to liability under Section 107(a).

1. The Landfill Site is a “facility”

Under CERCLA “facility is defined in the broadest possible terms, encompassing far more than traditional waste sites,” and includes “any site or area where a hazardous substance has been deposited, stored, disposed of, or placed, or otherwise come to be located.” *Uniroyal Chem. Co. v. Deltech Corp.*, 160 F.3d 238, 245 (5th Cir. 1998); 42 U.S.C. § 9601(9). If a hazardous waste has “come to be located” at a site, that site is a facility under CERCLA. *Pakootas*, 452 F.3d at 1074. And “the term facility has been broadly construed by the courts, such that in order to show that an area is a facility, the plaintiff need only show that a hazardous substance under CERCLA is placed there or has otherwise come to be located there.” 3550 *Stevens Creek Assocs. v. Barclays Bank of California*, 915 F.2d 1355, 1360 n. 10 (9th Cir. 1990).

The City notified Ecology that hazardous substances were discovered on the Site in 1996. SOF ¶5. Those wastes include diesel range organics, heavy oils, vinyl

1 chloride, n-nitrosodiphenylamine, 4,4'-DDT, 4,4'-DDD, endosulfan II, bis(2-
2 ethylhexyl)phthalate, 3,3'-dichlorobenzidine, lead, chromium, arsenic, iron,
3 manganese, nitrate, and PCB aroclors. SOF ¶13. The City further admits that some of
4 these hazardous wastes have migrated into the groundwater. SOF ¶12. The Remedial
5 Investigation conducted for the City defines the Site by “the extent of contamination
6 associated with potential releases from the former landfill.” SOF ¶13. It cannot be
7 disputed that the Site is a “facility” under the law. Indeed, the Court has already made
8 findings that establish the Site is a “facility” under CERCLA. *See* Order, ECF No. 59
9 at 2 (“The parties agree that there have been releases or threatened releases from the
10 Site and that the City is an ‘owner’ as defined by CERCLA”).
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12
13 2. A release or threat of release of a hazardous substance has occurred.

14 CERCLA broadly defines a “release” as “any spilling, leaking, pumping,
15 pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or
16 disposing into the environment.” 42 U.S.C. § 9601(22). The City has admitted that
17 hazardous substances at the Site have been released. SOF ¶11. The Ninth Circuit has
18 held that “the passive migration of hazardous substances into the environment from
19 where hazardous substances have come to be located is a release under CERCLA.”
20

21 *Pakootas*, 452 F.3d at 1074-75 (citing *A & W Smelter & Refiners, Inc. v. Clinton*, 146
22 F.3d 1107, 1111 (9th Cir. 1998)); *Chapman*, 146 F.3d at 1170; *Coeur D'Alene Tribe v.*
23 *Asarco, Inc.*, 280 F.Supp.2d 1094, 1113 (D. Idaho 2003) (“Th[e] passive movement
24
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1 and migration of hazardous substances by mother nature (no human action assisting in
2 the movement) is still a ‘release’ for purposes of CERCLA in this case”).

3 Diesel range organics, heavy oils, vinyl chloride, n-nitrosodiphenylamine, 4,4’-
4 DDT, 4-4’ DDD, endosulfan II, bis(2-ethylhexyl)phthalate, 3,3’-dichlorobenzidine,
5 lead, chromium, arsenic, iron, manganese, nitrate, and PCB aroclors, all of which have
6 come to be located at the Site, has each been designated as a “hazardous substance.” 40
7 C.F.R. § 302.4. The City’s admissions are sufficient to constitute proof of a “release”
8 under the law. Moreover, the Court has already found “that there have been releases or
9 threatened releases from the Site”. *See*, Order, ECF No. 59 at 2.
10
11

12 3. The City of Yakima is a party subject to liability under 42 U.S.C.
13 § 9607(a).

14 The Defendant admits that it is a current owner of the Site. SOF ¶¶10, 11.
15 “The current owner of any facility at the time of cleanup is also strictly liable for any
16 ‘release’ of hazardous substances from the facility...” *Anderson Bros., Inc. v. St. Paul*
17 *Fire & Marine Ins. Co.*, 729 F.3d 923, 929 (9th Cir. 2013). The City does not dispute
18 that it is a party subject to liability, and the Court’s inquiry on this element can end
19 here. *See also* Order, ECF No. 59 at 2 (“The parties agree ... that the City is an
20 ‘owner’ as defined by CERCLA.”).
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1 **B. The Actions Taken by Yakama Nation are “Removal or Remedial**
2 **Actions”**

3 Yakama Nation is entitled to its costs if they are “costs of removal or remedial
4 action(s).” 42 U.S.C. 9607(4)(A). Each of the actions discussed above, and described
5 more completely in the attached Declarations, fits squarely within CERCLA’s
6 definition of response. CERCLA broadly defines removal as, in part:
7

8 ... the cleanup or removal of released hazardous substances from the
9 environment, such actions as may be necessary taken in the event of the threat of
10 release of hazardous substances into the environment, *such actions as may be*
11 *necessary to monitor, assess, and evaluate the release or threat of release of*
12 *hazardous substances, the disposal of removed material, or the taking of such*
13 *other actions as may be necessary to prevent, minimize, or mitigate damage to*
14 *the public health or welfare or to the environment, which may otherwise result*
15 *from a release or threat of release.*
16

17 42 U.S.C. 9601(23) (emphasis added).⁴ The actions taken by Yakama Nation are
18 exactly that; actions that the Plaintiff has taken to monitor, assess and evaluate the
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22 ⁴ A “remedial action” is also broadly defined, and includes “actions consistent with a
23 permanent remedy.” 42 U.S.C. § 9601(24). The definition recognizes that remedial
24 actions can be taken in addition to removal actions, and specifically includes “any
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1 conditions at the Site, the City’s proposed future conduct, and the effect of that conduct
2 on Yakama Nation enrolled members and the environment. Shira Decl., ¶10.

3 Moreover, Yakama Nation undertook these specific actions to determine whether
4 mitigation of damage to the public health or welfare was necessary. *Id.* All of the
5 response actions described herein were taken as a result of the releases and threatened
6 releases of hazardous substances at the Site. *Id.* ¶¶5,10.

8
9 **C. The Yakama Nation is Entitled to Recover All Costs and to a Declaratory**
10 **Judgment of Liability for Future Response Costs**

11 The language of CERCLA is clear: responsible parties are liable for “*all costs of*
12 *removal or remedial action incurred by . . . the Indian tribe,*” 42 U.S.C. § 9607(a)(4)(A)
13 (emphasis added). In addition, liability under CERCLA is joint and several. *See*
14 *California v. Montrose Chem. Corp.*, 104 F.3d 1507, 1518 n.9 (9th Cir. 1997); *United*
15 *States v. Chem-Dyne Corp.*, 572 F.Supp. 802 (S.D. Ohio 1983). The Ninth Circuit has
16 held that the broad remedial purposes of CERCLA support a liberal interpretation of
17 “all costs.” *See Chapman*, 146 F.3d at 1175; *R.W. Meyer Inc.*, 889 F.2d at 1503.

18
19
20 Courts interpreting the language in Section 107(4)(A) have found that
21 recoverable response costs include:

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24 monitoring reasonably required to assure that such actions protect the public health and
25 welfare and the environment.” *Id.*

1 (1) those costs directly incurred in assessing, investigating, monitoring, testing
2 and evaluating the releases and threats of release, *see* 42 U.S.C. § 9601(23);
3 *Chromalloy*, 158 F.3d at 349; *Neville Chem. Co.*, 213 F. Supp. 2d at 1124;

4 (2) prejudgment interest, *see* 42 U.S.C. § 9607(a)(4); *R.W. Meyer Inc.*, 889 F.2d
5 at 1105; *United States v. Monsanto Co.*, 858 F.2d 160, 175 (4th Cir. 1988);⁵
6

7 (3) litigation costs, including attorney fees, administrative costs and investigative
8 costs related to response actions, *see* 42 U.S.C. § 9601(25); *Chapman*, 146 F.3d at
9 1175; *United States v. Gurley*, 43 F.3d 1188, 1199-1200 (8th Cir. 1994); *Neville Chem.*
10 *Co.*, 213 F. Supp. 2d at 1124; and
11

12 (4) indirect costs, such as overhead costs in administering the Superfund program
13 and litigating Superfund enforcement actions, *see United States v. W.R. Grace & Co.*,
14 429 F.3d 1224, 1250 (9th Cir. 2005); *R.W. Meyer Inc.*, 889 F.2d at 1503-4 (indirect
15 costs are “part and parcel of all costs”); *United States v. Ottati & Goss, Inc.*, 900 F.2d
16 429, 444-45 (1st Cir. 1990).
17

18 All of the costs for which Yakama Nation seeks recovery, as set forth in the
19 attached Cost Summaries, fall within the categories of recoverable costs described
20

21 _____
22 ⁵ CERCLA provides that interest accrues “from the later of (i) the date payment of a
23 specified amount is demanded in writing, or (ii) the date of the expenditure concerned.”
24

25 *See* 42 U.S.C. § 9607(a)(4).

1 above. Accordingly, as a matter of law, all Yakama Nation's costs at the Site are
2 recoverable pursuant to Section 107(a) of CERCLA.

3 Moreover, Yakama Nation is entitled to a declaratory judgment of liability in any
4 future cost recovery actions regarding the Site. Section 113(g)(2) of CERCLA
5 provides, in pertinent part, that “[i]n any such action described in this subsection, the
6 court *shall enter a declaratory judgment on liability* for response costs or damages that
7 will be binding on any subsequent action or actions to recover further response costs or
8 damages.” 42 U.S.C. § 9613(g)(2) (emphasis added). This provision has been read by
9 the Ninth Circuit as a mandate: “Therefore, if a plaintiff successfully establishes
10 liability for the response costs sought in the initial cost-recovery action, it is entitled to
11 a declaratory judgment on present liability that will be binding on future cost-recovery
12 actions.” *City of Colton v. Am. Promotional Events, Inc.-W.*, 614 F.3d 998, 1007 (9th
13 Cir. 2010). Because the City is liable, as a matter of law, Yakama Nation is entitled to
14 a declaratory judgment under CERCLA Section 113(g).
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19 **D. Yakama Nation's Costs are Sufficiently Documented and Calculated**

20 Yakama Nation Fisheries and Office of Legal Counsel have each compiled true
21 and correct copies of documentation supporting the costs incurred in relation to the
22 Site. Hernandez Decl., Exs. 2-5; Jones Decl., Ex. 1. These Cost Summaries are, thus,
23 authentic under Federal Rule of Evidence 901. As records kept in the ordinary course
24
25

1 incurred by Yakama Nation for any and all of its response actions taken regarding the
2 Site after September 30, 2021.

3
4 DATED this 3rd day of May, 2022.

5 Respectfully submitted,

6
7 /s/ Thomas A. Zeilman
8 Thomas A. Zeilman, WSBA #28470
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Attorneys for Plaintiff

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CERTIFICATE OF SERVICE

I certify that on the 3rd day of May, 2022, I caused the foregoing document to be electronically filed with the court’s electronic court filing system, which will generate automatic service upon all parties enrolled to receive such notice.

The following parties will be manually served by First class U.S. Mail, postage prepaid, or by facsimile: N/A

s/ Michael M. Frandina

Attorney for the Plaintiff