

BEFORE THE HON. RONALD J. LEIGHTON

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**IN THE UNITED STATE DISTRICT COURT  
FOR THE WESTERN DISTRICT OF WASHINGTON**

<b>LEONARD PELTIER, CHAUNCEY PELTIER,</b>	)	<b>CASE NO.: 3:17-cv-05209-RBL</b>
	)	<b>PLAINTIFFS' RESPONSE TO STATE</b>
	)	<b>DEFENDANTS' MOTION FOR</b>
<b>Plaintiffs</b>	)	<b>SUMMARY JUDGMENT</b>
	)	
<b>v.</b>	)	
	)	<b>NOTED FOR MAY 25, 2018</b>
<b>JOEL SACKS, ET AL.,</b>	)	
<hr/>	)	

Plaintiffs hereby respond as follows to State Defendants' Motion for Summary Judgment.

Defendants' Motion should be denied as discussed below as Defendants are incorrect that it is their First Amendment Right in question, not Plaintiffs', and because there are disputed issues of material fact and law as further discussed below.

**I. INTRODUCTION**

This is a case involving a dispute over whether Defendants had the right to take down paintings by Plaintiff Leonard Peltier from a public exhibition in a State-owned building open to

PELTIER V. SACKS-3:17-CV-5209RBL-PLAINTIFFS' RESPONSE TO STATE DEFENDANTS MSJ

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1 and accessed by the public for essential government services simply because he was and is a  
2 controversial figure personally and two individuals complained that his artwork was included.  
3 Caselaw makes clear that they do not.

## 4 **II. STATEMENT OF RELEVANT FACTS**

5 Leonard Peltier was an activist with the American Indian Movement, an organization  
6 targeted specifically under the FBI's COINTELPRO (Counter-intelligence program) aimed at  
7 destroying and undermining organizing by a host of progressive and radical groups and  
8 individuals. Targets of COINTELPRO included Martin Luther King, the Women's Movement  
9 of the late '60's and '70's, as well as the Black Panthers and American Indian Movement, and  
10 many others. The details of COINTELPRO, its illegality, and the harm it caused are amply  
11 documented in the Final Report of the Senate Select Committee to Study Government  
12 Operations with Respect to Intelligence Activities (Church Committee Report).

13 1974 two FBI agents drove onto the Pine Ridge Lakota Reservation in South Dakota  
14 ostensibly to investigate a supposedly stolen pair of boots, firing shots as they went. This  
15 occurred in the midst of a campaign of violence and terror carried out by then Tribal Chair Dick  
16 Wilson and his "GOON Squad" with the assistance of the FBI.

17 Members of AIM returned fire, and the two FBI Agents and one member of AIM were  
18 shot and killed.

19 The following year, Leonard Peltier was extradited from Canada based on false affidavits  
20 (See Globe and Mail, December 12, 2000) to face murder charges of the two agents after his co-

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1 arrestees Bob Robideau and Dino Butler were acquitted based on self-defense in a trial in Cedar  
2 Rapids, IA.

3 Peltier's trial was moved to a less friendly venue (Fargo, N.D.) and the trial was replete  
4 with irregularities and statements by the Federal Prosecutors and their witnesses that later proved  
5 to be untrue.

6 Peltier was convicted and sentenced to two life terms plus seven years and has been in  
7 prison ever since (42 years), making him one of the longest held political prisoners in the world.

8 Since then, a prosecutor has admitted he has no evidence to prove Peltier guilty of  
9 murder, a key witness has admitted to being coerced into providing a false statement, others have  
10 confessed to firing the fatal shots, documents have shown the gun Peltier was said to be carrying  
11 doesn't match the ballistics found on the shots that killed those agents and a judge who heard the  
12 case has said he ought to be released. Despite all that, Peltier, now 70, continues to be held in a  
13 maximum security prison, while his parole hearings having come and  
14 gone. [http://www.sfreporter.com/santafe/article-10814-painting-a-view-past-prison-  
15 walls.html#sthash.toO7X8eQ.dpuf](http://www.sfreporter.com/santafe/article-10814-painting-a-view-past-prison-walls.html#sthash.toO7X8eQ.dpuf)

16 Despite his imprisonment, which poses numerous barriers, Mr. Peltier has made  
17 remarkable contributions to humanitarian and charitable causes.

18 Leonard Peltier has played a key role in getting people from different tribes, with a  
19 history of animosity, to come together in peace. He advocates for peaceful resolution of all issues  
20 that deal with Native Americans and respect for the rights of others.

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1 Leonard Peltier has worked with Dr. Steward Selkin on a pilot program on the Rosebud  
2 Reservation, the Leonard Peltier Health Care Reform Package, to document needs and  
3 requirements for delivery and care. The ultimate intent of the program is to fundamentally alter  
4 health care delivery on reservations throughout the U.S.

5 He has worked with Professor Jeffery Timmons on a program to stimulate reservation-  
6 based economics and investments in Native American business enterprises, including a  
7 component to teach business ownership and operation to the young people of First Nations.

8 In 1992, Leonard Peltier established a scholarship at New York University 1 for Native  
9 American students seeking law degrees. He also was instrumental in the establishment and  
10 funding of a Native American newspaper by and for Native young people in Washington State.  
11 In addition to having raised two of his grandchildren from prison, Leonard Peltier has been a  
12 sponsoring father of two children through ChildReach, one in El Salvador and the other in  
13 Guatemala.

14 Every year, he sponsors a Christmas gift drive for the children of Pine Ridge. Peltier also  
15 serves on the Board of the Rosenberg Fund for Children.

16 Leonard Peltier organized an emergency food drive for the people of Pohlo, Mexico, in  
17 response to the Acteal Massacre. He also frequently contributes to Head Start programs and  
18 domestic violence shelters to help address funding shortfalls.

19 Peltier has helped several Indian prisoners rehabilitate themselves by advocating a drug-  
20 and -alcohol-free lifestyle while encouraging pride and knowledge in their culture and traditions.

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1 He also has worked to develop prisoner art programs thereby increasing prisoners' self-  
2 confidence.

3 During his time in prison, Leonard Peltier has been the subject of a great deal of  
4 international attention and support but is not as well known in the US.

5 As a Federal prisoner, Peltier has extremely limited means of communication with the  
6 outside world-which is particularly important as his health deteriorates and he and his supporters  
7 attempt to gain a pardon or commutation of his sentence.

8 During the time of his incarceration, Peltier has become an accomplished artist garnering  
9 international acclaim.

10 "Painting is a way to examine the world in ways denied me by the United States justice  
11 system, a way to travel beyond the walls and bars of the penitentiary," he's quoted as saying on  
12 the website of the [International Leonard Peltier Defense Committee](#). "Through my paints I can  
13 be with my people—in touch with my culture, tradition and spirit. I can watch little children in  
14 regalia, dancing and smiling; see my elders in prayer; behold the intense glow in a warrior's eye.  
15 As I work the canvas, I am a free man." [http://www.sfreporter.com/santafe/article-10814-  
16 painting-a-view-past-prison-walls.html#sthash.toO7X8eQ.dpuf](http://www.sfreporter.com/santafe/article-10814-painting-a-view-past-prison-walls.html#sthash.toO7X8eQ.dpuf)

17 His artwork can go to places he cannot, exhibitions in Portland, Santa Fe, London, etc.,  
18 raising awareness of his case and demand for liberation as well as reflecting his artistic  
19 expression (See Defendants' Public Records Release to Plaintiffs, Install 1, Attached as Hildes  
20 Dec., Ex. 1, p. 139).

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1 “More and more, as people become aware of his body of work, Peltier is being taken  
2 seriously as a fine artist. James Rutherford of Chiaroscuro Gallery on Canyon Road, one of the  
3 important Santa Fe galleries exhibiting extraordinary works of Native American arts, showed  
4 Peltier's oils at his former gallery — Copeland Rutherford — in the nineties.”  
5 <http://www.redwedgemagazine.com/online-issue/sovereign-imagination-peltier>.

6 “The Peltier capture and incarceration story is an important through line in the ongoing  
7 narrative of colonization of Native peoples. As much as one might desire to assign him dual hats  
8 — a jaunty beret for artist, a feathered warbonnet for AIM freedom fighter — the identities are  
9 merged, and not readily separable; donning and doffing haberdashery is a privilege a man in  
10 Leonard Peltier's position does not possess. He has but one vulnerable hatless, head, and it's been  
11 on the chopping block for a very long time.

12 “I'm skipping ahead, but in the presence of the canvasses themselves one feels every  
13 brush stroke as a droplet of water that might cumulatively erode the walls and rust the bars that  
14 isolate him from most everything and everyone he holds dear. There's nothing casual or  
15 recreational or hobbyistic about his paintings: whatever else they are — aesthetically,  
16 symbolically, or discursively — stroke by measured stroke, each one is a quiet demand for  
17 personal liberation. [http://www.redwedgemagazine.com/online-issue/sovereign-imagination-](http://www.redwedgemagazine.com/online-issue/sovereign-imagination-peltier)  
18 [peltier](http://www.redwedgemagazine.com/online-issue/sovereign-imagination-peltier).

19 And Peltier has used his artwork as a force for good:

20 Leonard Peltier donates his artwork to several human rights and social welfare  
21 organizations to help them raise funds. Most recently, recipients have included the American

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1 Civil Liberties Union; Trail of Hope (a Native American conference dealing with drug and  
2 alcohol addiction); World Peace and Prayer Day; the First Nation Student Association; and the  
3 Buffalo Trust Fund.

4 In March 2010, Peltier organized an art benefit on behalf of earthquake victims in Haiti.  
5 *International Leonard Peltier Defense Committee, "The Humanitarian,"*  
6 <https://www.whoisleonardpeltier.info/home/about-peltier/humanitarian/> (last visited on June 21 -  
7 25, 2017).

8 In June of 2015, Brian Frisina, who works in the Library at the Department of Labor and  
9 Industries headquarters in Tumwater sought to display a collection of Indigenous (Native  
10 American) art in the rotunda of the L & I headquarters building for Native American Heritage  
11 Month (Hildes Dec, Ex. 1, pp. 1-3).

12 Frisina explained to the Director of L& I, Defendant Joel Sacks, who Leonard Peltier was  
13 and the controversy around him, and included links to the Leonard Peltier Defense Committee's  
14 website (Hildes Dec, Ex. 1, pp. 2-3).

15 There were discussions involving a number of staff at L & I, including Sacks and  
16 Defendant Tim Church, L & I's Public Affairs Director, and the exhibition was approved,  
17 including, specifically the four paintings by Peltier (Hildes Dec., Ex. 1, pp. 1-3, 8-11, 13-14;  
18 Ex.4-6).

19 Frisina arranged with Plaintiff Chauncey Peltier, Peltier's son and Director of the  
20 Leonard Peltier Art Gallery in Portland, OR, for the loan of four paintings for the exhibition  
21 (Hildes Dec., Ex. 4-6). The loan was expressly for exhibition in the entryway/rotunda of the

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1 L & I Headquarters building, an area specifically open to and accessible by the public including,  
2 employers and workers seeking forms, required workplace posters, or information, workers  
3 seeking to file a claim, and other members of the public there for a number of reasons (Hildes  
4 Dec., Ex. 1, pp. 139-149).

5 The art exhibition was expressly intended to reach a public audience and Defendant  
6 Church and others at L & I discussed ways to do additional outreach to make the public aware of  
7 the exhibition. (Hildes Dec., Ex. 1, pp. 139-149).

8 The Washington Department of Labor and Industries regulates hours of work, overtime,  
9 enforces the minimum wage, enforces required breaks, oversees Occupational Safety and Health,  
10 protects workers' rights in the workplace, takes action in cases of wage theft, regulates and  
11 licenses a number of trades, professions, and industries, prints and has available required posters  
12 for workplaces, oversees the state Workers Compensation Program, and takes and administers  
13 claims in many of these areas.

14 The headquarters is open to the public for a host of purposes related to any and of the  
15 areas listed above as well as meetings and educational events (see <https://www.lni.wa.gov>).

16 Along with at least 133 comments supporting the inclusion of Leonard Peltier's artwork  
17 (Hildes Dec., Ex. 3, p. 144, 6<sup>th</sup> line from the bottom, "133 emails – requesting Leonard Peltier's  
18 art continue...") were three negative comments from former FBI agents who have made a point  
19 of opposing and trying to fight every book, every art exhibition, and every attempt by Peltier's  
20 legal team to have him granted a pardon, a sentence commutation, parole, or a new trial (see  
21 letters from Woods and Langberg, already before the Court from their dismissal motions).

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1 At least one of them maintains a website specifically devoted to denying any relief to  
2 Peltier ([www.noparolepeltier.com/](http://www.noparolepeltier.com/)). A second one was disciplined for shaking down a  
3 congressman to try and get salary increases for himself and other FBI Agents (Hildes Dec.,  
4 Ex. 9, Los Angeles Times, June 14, 1988, *FBI looks into agents' lobbying of Gallegly*). Those  
5 individuals made knowingly false statements to L & I and to the media in order to intimidate and  
6 persuade L & I to remove Peltier's paintings (see Plaintiffs' Response to Defendants' Woods and  
7 Langberg's Motions to Dismiss).

8 There is no information that any of the three individuals actually saw the exhibition, ever  
9 saw artwork in question, and none of them live in Washington State. Former Defendant Woods  
10 lives in Ohio. Former Defendant Langberg lives in Southern California, and there is no public  
11 record of the third individual or his alleged organization other than a statement to the media  
12 allegedly made by him. There was a fourth who wrote a blog saying he was offended and who  
13 did include pictures of the exhibition, but all we know of him is his e-mail address and name.

14 These few objections prompted meetings and discussions at the highest level of L & I  
15 including Defendants' Sacks and Church and the Governor and his office (Hildes Dec., Ex. 1, pp.  
16 1, 38-40, 64 (as examples of forwards made by Sacks), 41, 72, 123-125; Ex. 2, p.1; Ex. 3, pp. 18-  
17 19, 24-25, 44, 144 (see note above, p8: 17-18 of this motion)).

18 Based on the "controversy" raised by the four people with a specific personal agenda  
19 objecting to the mere presence of paintings by Peltier (there were no objections to the content of  
20 the paintings), Sacks, Inslee, and Church made the decision to remove Peltier's paintings half-  
21 way through the exhibition, solely because Peltier was controversial (Hildes Dec., Ex. 1, pp. 32-

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1 33, 36, 37, 38-40, 62-63, 65, 70, 81-82 (these are all the same letter, all signed by Sacks and  
2 emailed from his email address; one was forwarded by Sacks to another employee from his  
3 phone); Ex. 2, pp. 1, 39 and 42; Ex. 7 and 8).

4 Sacks personally responded to the e-mailed complaints about the removal of the artwork,  
5 taking personal responsibility for the decision (*Ibid, Ex. 1 and 2*). In those statements and in the  
6 media and public statements by Church, the State Defendants made clear that the decision was  
7 based on who the artist was, not his artwork.

8 Chauncey Peltier, with some effort, was able to find a new exhibition space for the  
9 paintings: however, that exhibition space was at two grocery stores (the Olympia Food Co-op  
10 Westside and Eastside Branches) miles from the sight of the exhibition, where the clientele was  
11 already aware of and supported Peltier, thus depriving him of the opportunity to reach a new  
12 audience (*Ibid, Ex. 1 and 2*).

13 When members of the Board of the International Leonard Peltier Defense Committee and  
14 representatives for Leonard and Chauncey Peltier contacted Sacks and Inslee to try and resolve  
15 the situation, they were told it was irrelevant as the Exhibition had already ended, that the  
16 Olympia Co-op was just as good a venue (*Ibid, Ex. 1*), and insisted that the State had a right to  
17 ban an artist from an exhibition solely because of the political controversy surrounding that artist  
18 (Hildes Dec., Ex. 8).

19 A claim for damages and this action followed.

20 **III. ISSUES PRESENTED**

PELTIER V. SACKS-3:17-CV-5209RBL-PLAINTIFFS' RESPONSE TO STATE DEFENDANTS MSJ

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- 1 A. Whether this is government speech or the speech of the artist.
- 2 B. Whether in an exhibition where the art is not purchased by the government for display,  
3 but loaned by the artist for an exhibition, the artist has First Amendment Rights.
- 4 C. Whether this case involves a public forum.
- 5 D. Whether the government can move to exclude expression due solely to the identity of the  
6 artist/speaker.
- 7 E. Whether a small number of objections from the public justify removal of an artist's work  
8 from a public exhibition.
- 9 F. Whether non-Indigenous officials have the legal right to determine what is and is not a  
10 proper expression of Native American art or artists.
- 11 G. Whether government officials acting in their official capacity, under color of authority to  
12 make decisions about Free Expression are liable under a Monell theory.
- 13 H. Whether locating a commercial space that caters to a specific subset of the public for the  
14 art in question to be shown is sufficient to absolve the state actors of liability.
- 15 I. Whether Defendants knew or should have known that they would cause emotional  
16 distress to Plaintiffs and whether their conduct in doing so was sufficiently extreme and  
17 outrageous.

18

19 **IV. EVIDENCE RELIED UPON**

PELTIER V. SACKS-3:17-CV-5209RBL-PLAINTIFFS' RESPONSE TO STATE DEFENDANTS MSJ

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- 1 1) Documents produced by the Governor’s Office and the Department of Labor and
- 2 Industries in response to Public Records Act Requests.
- 3 2) Previous pleadings in this matter.
- 4 3) News Articles about the Incident.
- 5 4) Party Declarations and the Declaration of John Bean

**V. LEGAL ARGUMENT**

**A. NECESSARY ADDITIONAL CASELAW ON SUMMARY JUDGMENT**

9 Defendants cite cursory, incomplete and inaccurate standards for summary judgment.

10 Therefore, Plaintiffs offer the correct standards herein herein:

11 A court must examine “the pleadings, depositions, answers to interrogatories, and

12 admissions on file, together with the affidavits, if any” to determine whether a summary

13 judgment movant met the burden to “show that there is no genuine issue as to any material fact

14 and that the moving party is entitled to judgment as a matter of law.” Anderson v. Liberty Lobby,

15 Inc., 477 U.S. 242, 256 (1986). A “material” fact could affect the outcome of the suit under the

16 governing substantive law. Id. at 248; Miller v. Glenn Miller Prods., Inc., 454 F.3d 975, 987 (9th

17 Cir. 2006).

18 The court cannot undertake “credibility determinations, the weighing of the evidence, and

19 the drawing of legitimate inferences from the facts,” except to view evidence in the light most

20 favorable to nonmoving parties. Anderson, 477 U.S. at 255 (“The evidence of the non-movant is

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1 to be believed, and all justifiable inferences are to be drawn in his favor.” (citing Adickes v. S.H.  
2 Kress & Co., 398 U.S. 144, 157-58 (1970)). Summary judgment is inappropriate where any  
3 undisputed facts may reasonably lead to divergent inferences. Braxton Secret v. A.H. Robins  
4 Co., 769 F.2d 528, 531 (9th Cir. 1985).

5 Here, there are numerous disputed material facts and Defendants mis-cite and misstate  
6 the applicable law throughout.

7 **B. DEFENDANTS MISSTATE THE STANDARDS AND BURDENS UNDER 1983**

8 Defendants take an extremely narrow area of 1983 law (deliberate exposure by a  
9 government employee (police officer or social service worker to physical threat or harm by a  
10 third party) and try to claim that it’s the general 1983 standard. In fact, both of the cases they  
11 cite for the deliberate indifference standard Kennedy and Tamas and all of the cases that cite to  
12 them, involve law enforcement officers informing a dangerous third party that Plaintiff has made  
13 statements or taken actions against them (Kennedy) or leaving minor children in the custody of a  
14 relative or step-relative of whom there are strong suspicions and warnings of abusing the  
15 children (Tamas). This is a very particular sub-set of §1983 caselaw where the state actor isn’t  
16 personally inflicting the harm. It has nothing to do with the situation here where the harm caused  
17 is to the First Amendment Rights of Plaintiffs and is inflicted by Defendants and their staff  
18 directly.

PELTIER V. SACKS-3:17-CV-5209RBL-PLAINTIFFS’ RESPONSE TO STATE DEFENDANTS MSJ

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1 The correct chain of caselaw goes back to Monell itself, where the legal precedent for  
2 §1983 claims against government agencies and their employees and officials was devised in the  
3 first place.

4 “In *Monell v. Department of Social Services*, 436 U.S. 658, 690 (1978), the  
5 Supreme Court established that local governing bodies can be sued directly under  
6 42 U.S.C. § 1983 for monetary, declaratory, or injunctive relief when action that is  
7 alleged to be unconstitutional implements or executes a policy statement,  
8 ordinance, regulation, or decision officially adopted and promulgated by that  
9 body’s officers. “Every person who ... *subjects, or causes to be subjected, any ...*  
10 *person ... to the deprivation of rights ... secured by the Constitution ... shall be*  
11 *liable to the party injured.*” 42 U.S.C. § 1983 (emphasis added). *Amnesty America*  
12 *v. Town of West Hartford*, 361 F.3d 113, 124-25 (2d Cir. 2004).

13 Municipal liability may be based upon “constitutional deprivations visited  
14 pursuant to governmental ‘custom’ even though such a custom has not received  
15 formal approval through the body’s official decision-making channels.” *Monell*,  
16 436 U.S. at 694. “This does not mean that the Plaintiff must show that the  
17 municipality had an explicitly stated rule or regulation.” *Vann v. City of New York*,  
18 72 F.3d 1040, 1049 (2d Cir. 1995).

19 There is no deliberate indifference in that standard, and no application that Defendants  
20 can cite to, of an expansion of deliberate indifference into direct actions by state actors-that is a,  
21 with the specifically noted 3de party exception, a criminal not a civil standard.

22 Here, Sacks was and is the Director of L & I; Church is and was his Public Affairs  
23 Officer; and Inslee was and is the Governor of the State. Sacks and Church were directly  
24 involved in the decision to include Peltier’s painting, despite full knowledge of the potential for

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1 controversy, and all three were directly involved in the decision to remove the paintings because  
2 Peltier was “too controversial. Sacks writes e-mail after e-mail defending and taking ownership  
3 of his decision to have Peltier’s paintings removed, and they make clear that the removal is  
4 strictly because of the controversial nature of Peltier himself (See Exhibit 3, etc.).

5 The one things Defendants cite correctly is the Saucier v. Katz standard for qualified  
6 immunity and the fact that the court can start with either prong-Constitutional harm and notice.

7 The second prong of the qualified-immunity analysis asks whether the right in question  
8 was "clearly established" at the time of the violation. Hope v. Pelzer, 536 U.S. 730, 739, 122  
9 S.Ct. 2508, 153 L.Ed.2d 666 (2002). Governmental actors are "shielded from liability for civil  
10 damages if their actions did not violate 'clearly established statutory or constitutional rights of  
11 which a reasonable person would have known.'" Ibid. "[T]he salient question is whether the state  
12 of the law" at the time of an incident provided "fair warning" to the defendants "that their alleged  
13 [conduct] was unconstitutional." Id., at 741, 122 S.Ct. 2508, 153 L.Ed.2d 666. Courts have  
14 discretion to decide the order in which to engage these two prongs. Pearson v. Callahan, 555  
15 U.S. 223, 236 (2009). But under either prong, courts may not resolve genuine disputes of fact in  
16 favor of the party seeking summary judgment. See Brosseau v. Haugen, 543 U.S. 194, 195, n. 2,  
17 (2004) (per curiam); Saucier, supra, at 201, Hope, supra, at 733, n. 1. This is not a rule specific to  
18 qualified immunity; it is simply an application of the more general rule that a "judge's function"  
19 at summary judgment is not "to weigh the evidence and determine the truth of the matter but to  
20 determine whether there is a genuine issue for trial." Anderson, 477 U.S., at 249, 106 S.Ct. 2505,  
21 91 L.Ed.2d 202. Summary judgment is appropriate only if "the movant shows that there is no

PELTIER V. SACKS-3:17-CV-5209RBL-PLAINTIFFS' RESPONSE TO STATE DEFENDANTS MSJ

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1 genuine issue as to any material fact and the movant is entitled to judgment as a matter of law."  
 2 Fed. Rule Civ. Proc. 56(a). In making that determination, a court must view the evidence "in the  
 3 light most favorable to the opposing party." *Adickes v. S. H. Kress & Co.*, 398 U.S. 144, 157, 90  
 4 S.Ct. 1598, 26 L.Ed.2d 142 (1970); see also *Anderson*, *supra*, at 255, 106 S.Ct. 2505, 91 L.Ed.2d  
 5 202. *Tolan v. Cotton*, \_\_\_ U.S. \_\_\_, 134 S.Ct. 1861, (2014).

6 Here, as discussed below, Defendants violated Plaintiffs' First Amendment Rights by  
 7 removing Leonard Peltier's paintings from a public art exhibition strictly due to the political  
 8 controversy surrounding the artist. Further there is significant caselaw making clear that  
 9 Defendants' actions were Constitutionally violative and that caselaw preceded the time of  
 10 Defendants' actions. In addition, Plaintiff's counsel advised Defendants in writing that there was  
 11 no legal justification for the removal of the paintings, citing the relevant case law and asking  
 12 Defendants to rectify the harm that they had caused. Defendants refused continuing to cite  
 13 Constitutionally invalid arguments in the face of the caselaw that disproved their arguments (see  
 14 Exhibits 4-6).

15 **C. THIS IS A CASE ABOUT INDIVIDUAL FREE SPEECH,**  
 16 **NOT GOVERNMENT FREE SPEECH, AND THEREFORE PLAINTIFFS' FIRST**  
 17 **AMENDMENT RIGHTS APPLY**  
 18

19 Defendants incorrectly claim that this is actually an issue about the government's free  
 20 expression. They are incorrect, and their cases are inapplicable.

21 Defendants rely on *NEA v. Finley*, [524 U.S.](#) 569 (1998), *Serra v. United States General*  
 22 *Services Admin.*, 847 F.2d 1045, (9<sup>th</sup> Cir. 1988), *Rosenberger v. Rector and Visitors of Univ. of*  
 23 *VA*, 515 U.S. 819(1995), and by analogy, *Pleasant Grove City, Utah v. Sumnum*, 555 U.S. 460

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1 (2009), which even the government admits is not applicable, and only applies to permanent  
2 monuments erected to reflect the history of the town by the town itself.

3 *NEA v. Finley* applies only to cases involving government funding of artists by grants  
4 through the National Endowment for the Arts and, at numerous points throughout the opinion,  
5 the Finley court differentiates between government funding by grant, and exhibition of art. It  
6 points out that the government can make standards for what art to fund that it cannot make for  
7 what art to exhibit.

8 “Finally, although the First Amendment certainly has application in the subsidy context,  
9 we note that the Government may allocate competitive funding according to criteria that would  
10 be impermissible were direct regulation of speech or a criminal penalty at stake.”

11 *Natl. Endowment for the Arts v. Finley*, 524 U.S. 569, 118 S.Ct. 2168, (1998)

12 *Newton v. LaPage* and *Serra* similarly are irrelevant, as they only apply, explicitly in the  
13 opinions, to art purchased by the government for display where the artist did not retain a  
14 contractual right to control how, when, and where the art was displayed.

15 “In this case, the speaker is the United States Government. "Tilted Arc" is entirely owned by the  
16 Government and is displayed on Government property. Serra relinquished his own speech rights in the  
17 sculpture when he voluntarily sold it to GSA; if he wished to retain some degree of control as to the  
18 duration and location of the display of his work, he had the opportunity to bargain for such rights in  
19 making the contract for sale of his work. Nothing GSA has done limits the right of any private citizen to  
20 say what he pleases, nor has Serra been prevented from making any sculpture or displaying those that  
21 he has not sold. Rather, the Government's action in this case is limited to an exercise of discretion with  
22 respect to the display of its own property. Though there are conceivably situations in which the  
23 Government's exercise of its discretion in this regard could violate the First Amendment rights of the  
24 public, see *Board of Education v. Pico*, 457 U.S. 853, 102 S.Ct. 2799, 73 L.Ed.2d 435 (1982), nothing GSA  
25 has done here encroaches in any way on Serra's or any other individual's right to communicate.”  
26 *Serra v. United States General Services Admin.*, 847 F.2d 1045, (2d Cir., 1988)

27 Rosenberger actually supports Plaintiffs' position that the government cannot making  
28 decisions based on the politics or controversy about the subject.

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1 “1. The Guideline invoked to deny SAF (Student Activity Funds) support, both in its terms and in  
2 its application to these petitioners, is a denial of their right of free speech. Pp. 828-837.

3  
4 (a) The Guideline violates the principles governing speech in limited public forums, which apply to the  
5 SAF under, e. g., *Perry Ed. Assn. v. Perry Local Educators' Assn.*, 460 U.S. 37, 46-47. In determining  
6 whether a State is acting within its power to preserve the limits it has set for such a forum so that the  
7 exclusion of a class of speech there is legitimate, see, e. g., *id.*, at 49, this Court has observed a  
8 distinction between, on the one hand, content discrimination— i. e., discrimination against speech  
9 because of its subject matter—which may be permissible if it preserves the limited forum's purposes,  
10 and, on the other hand, viewpoint discrimination— i.e., discrimination because of the speaker's specific  
11 motivating ideology, opinion, or perspective—which is presumed impermissible when directed against  
12 speech otherwise within the forum's limitations, see *id.*, at 46. The most recent and most apposite case  
13 in this area is *Lamb's Chapel v. Center Moriches Union Free School Dist.*, 508 U.S. 384, 393, in which the  
14 Court held that permitting school property to be used for the presentation of all views on an issue  
15 except those dealing with it from a religious standpoint constitutes prohibited viewpoint discrimination.  
16 Here, as in that case, the State's actions are properly interpreted as unconstitutional viewpoint  
17 discrimination Pp. 828-832.

18 *Rosenberger v. Rector and Visitors of Univ. of VA*, 515 U.S. 819 (1995)

19 So, this is not speech involving art owned by the government, nor about grant-writing  
20 priorities; it is a case about an art exhibition in a location open to the public, that contains  
21 government services that the public avails themselves of, where the public is encouraged to  
22 attend through press statements and other advertising.

23 There, the Freedom Expression rights of the artist control and are protected by the First  
24 Amendment.

25 The Supreme Court instructs us that, in assessing a First Amendment claim for speech on  
26 government property, “we must identify the nature of the forum, because the extent to which the  
27 Government may limit access depends on whether the forum is public or nonpublic.” *Cornelius*  
28 *v. NAACP Legal Defense & Educ. Fund*, 473 U.S. 788, 797, 105 S.Ct. 3439, 87 L.Ed.2d 567  
29 (1985). If the forum is public, “speakers can be excluded . only when the exclusion is necessary  
30 to serve a compelling state interest and the exclusion is narrowly drawn to achieve that interest.”

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1 Id. at 800, 105 S.Ct. 3439. If, on the other hand, the forum is nonpublic, the government is free  
2 to restrict access “as long as the restrictions are ‘reasonable and [are] not an effort to suppress  
3 expression merely because public officials oppose the speaker's view.’ ” Id. (quoting Perry  
4 Educ. Ass'n v. Perry Local Educators' Ass'n, 460 U.S. 37, 46, 103 S.Ct. 948, 74 L.Ed.2d 794  
5 (1983)). Hopper v. City of Pasco 241 F.3d 1067 (9th Cir. 2001).

6 Here, as described above, the art was displayed in an area and facility readily open to the  
7 public, where the public was being encouraged to come, and it is therefore, a public forum, and a  
8 compelling state interest is required to justify restricting Plaintiffs’ speech there.

9 Defendants then fall back on the argument that people were offended, and that this  
10 therefore detracts from the “intended message of the exhibition.” First of all, nowhere in their  
11 pleadings do Defendants ever say what the “intended message” was. Secondly, it is a group of  
12 White people, with the exception of the person who suggested Peltier’s art and invited him to  
13 submit it, determining what the proper message of an art exhibition devoted to American Indian  
14 art should be. Thirdly, they have not articulated how the controversy detracted from whatever  
15 message they thought it should have. The history of American Indians (First Nations people) is  
16 one of struggle against White colonialization of their land. One would be hard-pressed to find an  
17 exhibition of First Nations’ art that either doesn’t touch on that in some way, or at least involve  
18 artists who do.

19 In addition, the courts have a paucity of sympathy for the argument that Free Expression  
20 should be regulated in order to avoid offending the public.

PELTIER V. SACKS-3:17-CV-5209RBL-PLAINTIFFS’ RESPONSE TO STATE DEFENDANTS MSJ

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1           “Another area in which the judicial treatment of free speech issues differs from that of  
 2 religious expression issues involves the way in which courts accommodate the interests of the  
 3 unwilling observer or listener. With speech cases, the listener is given very little consideration.  
 4 In *Cohen v. California* 403 U.S. 15 (1971) where it was held unconstitutional for the state to  
 5 convict a person for wearing a jacket plainly bearing the phrase "Fuck the Draft" in a courthouse,  
 6 the Court rejected the notion that a state could regulate or restrict the use of vulgarity because of  
 7 its offensive impact on objecting observers, even children. (fn76) And in *United States v.*  
 8 *Playboy Entertainment Group, Inc.* 529 U.S. 803 (2000), the Court ruled that confining the  
 9 Playboy Channel's sexually explicit programming to late-night hours posed too great a burden on  
 10 the speech interests of the programmers, and that it was the duty of those offended by such  
 11 programming to simply "avert[ their] eyes."”

12 39 Wake Forest L. Rev. 361. INEQUALITY AMONG EQUALS: DISPARITIES IN THE  
 13 JUDICIAL TREATMENT OF FREE SPEECH AND RELIGIOUS EXERCISE CLAIMS.

14           In fact, the Courts have found that protecting offending speech is the very purpose of the  
 15 First Amendment.

16           “The vitality of civil and political institutions in our society depends on  
 17 free discussion. As Chief Justice Hughes wrote in *De Jonge v. Oregon*, 299 U.  
 18 S. 353, 299 U. S. 365, it is only through free debate and free exchange of ideas  
 19 that government remains responsive to the will of the people and peaceful  
 20 change is effected. The right to speak freely and to promote diversity of ideas  
 21 and programs is therefore one of the chief distinctions that sets us apart from  
 22 totalitarian regimes.

23           “Accordingly, a function of free speech under our system of government  
 24 is to invite dispute. It may indeed best serve its high purpose when it induces a  
 25 condition of unrest, creates dissatisfaction with conditions as they are, or even  
 26 stirs people to anger. Speech is often provocative and challenging. It may strike  
 27 at prejudices and preconceptions and have profound unsettling effects as it  
 28 presses for acceptance of an idea. That is why freedom of speech, though not  
 29 absolute, *Chaplinsky v. New Hampshire*, *supra*, pp. 315 U. S. 571-572, is  
 30 nevertheless protected against censorship or punishment, unless shown likely  
 31 to produce a clear and present danger of a serious substantive evil that rises far  
 32 above public inconvenience, annoyance, or unrest. *See Bridges v. California*,  
 33 314 U. S. 252, 314 U. S. 262; *Craig v. Harney*, 331 U. S. 367, 331 U. S. 373.”  
 34 *Terminiello v. City of Chicago*, 337 U.S. 1 (1949).  
 35

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1 Defendants try to get around this by arguing that isn't the paintings themselves, but the  
2 identity of the artist that justifies removal and censorship. The Supreme Court has decisively  
3 ruled this Unconstitutional.

4 "Premised on mistrust of governmental power, the First Amendment stands  
5 against attempts to disfavor certain subjects or viewpoints or to distinguish among different  
6 speakers, which] may be a means to control content. The Government may also commit a  
7 constitutional wrong when by law it identifies certain preferred speakers. There is no basis  
8 for the proposition that, in the political speech context, the Government may impose  
9 restrictions on certain disfavored speakers. Both history and logic lead to this conclusion."  
10 *Citizens United v. FEC*, 558 U.S. 310, 312 (2010).  
11

12 So, the government cannot remove art because the artist is disfavored, disliked, or  
13 controversial. The fact that his presence offends someone does not present a compelling, or even  
14 substantial state interest and is Unconstitutional.

15 And, those it doesn't matter, it is worth noting that based on the records the State  
16 produced, they only received three complaints about the artwork, all from former employees of  
17 an agency with a vested interest in maintaining a particular view of the incident at controversy in  
18 South Dakota, and none of whom had even visited the exhibition, seen the artwork, or even lived  
19 in Washington. They were offended by its mere existence. The law does not exist to ratify such  
20 censorship.

21 It's also worth noting that Defendants were aware in advance of the controversy, and  
22 Sacks and Church were directly involved in the discussions approving the inclusion of Peltier's  
23 paintings with full knowledge and then reacted with censorship when a few objections were  
24 made.

PELTIER V. SACKS-3:17-CV-5209RBL-PLAINTIFFS' RESPONSE TO STATE DEFENDANTS MSJ

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1 Having found a First Amendment violation, the analysis moves on to Notice. Citizens  
2 United has been well-known and much discussed caselaw since it came out in 2010, five years  
3 before Sacks, Church, Inslee, and those under them made the decision to remove Peltier’s  
4 paintings from public display.

5 All of the other caselaw cited has been of record for a longer period of time, much of it  
6 for many decades, including the pivotal cases in First Amendment law.

7 Therefore, as a matter of law, Defendants were on notice of the Unconstitutionality of  
8 their actions and are thus not entitled to qualified immunity.

9 **D. STATE CONSTITUTIONAL VIOLATION AND TORT CLAIMS ACT**

10 Defendants cite cases that only apply where Plaintiffs have not filed a tort claim.  
11 Here Plaintiffs properly complied with the Tort Claims Act and presented a Claim for  
12 Damages, which was rejected by the State. So, Plaintiffs have availed themselves of that  
13 process. Furthermore, as to the State Constitutional Cause of action, even according to  
14 Defendants and their caselaw, it does allow for a declarative judgement that Defendants  
15 violated Plaintiffs’ Right to Free Expression. For this cause of action, Plaintiffs would  
16 accept a finding of violation and an order to rehang the paintings, alone, or as part of a  
17 larger exhibition for the two weeks remaining of the month contracted for.

18  
19 **E. DEFENDANTS ARE LIABLE FOR THE TORT OF OUTRAGE**

PELTIER V. SACKS-3:17-CV-5209RBL-PLAINTIFFS’ RESPONSE TO STATE DEFENDANTS MSJ

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1 Here, Defendants acted with an extreme and cavalier attitude towards Plaintiffs'  
2 First Amendment Rights; as if Plaintiffs had none, and as if Defendants, all of whom  
3 are White could determine what American Indian Culture is.

4 They knew or should have known that removing and censoring Peltier's art  
5 would cause the Peltiers, especially Leonard who has precious few avenues to be  
6 heard, a great deal of emotional distress, as it did.

7 They acted with reckless disregard for that emotional distress and Plaintiffs'  
8 Constitutional Rights and allowed three people to exert a hecklers veto and be  
9 offended, sight unseen, by the very existence of Plaintiffs' free Expression.

10 A jury can and should find that this action by the State Defendants shocks the  
11 conscience and has sufficient evidence to find Defendants liable for Outrage.

12 F. NEGLIGENCE

13 Defendants owed Plaintiffs' a duty of reasonable care to not trample on their  
14 First Amendment Rights, trampled on that duty, and caused direct, foreseeable actual  
15 harm and are liable therefore.

16  
17 **VI. CONCLUSION**

18 For all of the above reasons, and when examined in the light most favorable to  
19 Plaintiffs, this court should find that Defendants were personally involved in  
20 Unconstitutional depriving Plaintiffs of protected First Amendment Expression and  
21 caused the harms, Constitutional and tortious related thereto and deny Defendants  
22 Motion for Summary Judgment.

23



**PROOF OF SERVICE**

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Lawrence A. Hildes certifies as follows:

I am over the age of 18 years, and not a party to this action. I am a citizen of the United States.

My business address is P.O. Box 5405, Bellingham, WA 98227

On May 21, 2018, I served the following documents(s) described as follows PLAINTIFFS’ Response to State Defendants’ Motion for Summary Judgment on the following persons(s) in this action at the following addresses:

Peter J. Helmberger Office of the Attorney General peterh@atg.wa.gov Attorney for Defendants Joel Sacks, Timothy Church, & Gov. Jay Inslee

By placing a true copy of the above documents in a sealed envelope with postage fully prepaid in the mail at Bellingham, WA, addressed to the person(s) above at the above

By electronically serving, by filing an electronic copy with the court in such a way that notice will be sent to counsel for Defendants

(FEDERAL) I declare under penalty of perjury that I am a member of the BAR of this court, and 27 that the above information is true and correct.

Executed on May 21, 2018, at Bellingham, Washington.

\_\_\_\_\_/S/  
Lawrence A. Hildes