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7

8 **IN THE UNITED STATES DISTRICT COURT**  
9 **FOR THE SOUTHERN DISTRICT OF CALIFORNIA**

10  
11 **WILLIAMS & COCHRANE, LLP; and**  
12 **FRANCISCO AGUILAR, MILO**  
13 **BARLEY, GLORIA COSTA,**  
14 **GEORGE DECORSE, SALLY**  
**DECORSE, et al., on behalf of themselves**  
*and all those similarly situated;*

15 *(All 28 Individuals Listed in ¶ 13)*

16 Plaintiff,

17 vs.

18  
19 **QUECHAN TRIBE OF THE FORT**  
20 **YUMA INDIAN RESERVATION, a**  
*federally-recognized Indian tribe;*  
21 **ROBERT ROSETTE; ROSETTE &**  
22 **ASSOCIATES, PC; ROSETTE, LLP;**  
23 **RICHARD ARMSTRONG; KEENY**  
24 **ESCALANTI, SR.; MARK WILLIAM**  
**WHITE II, a/k/a WILLIE WHITE; and**  
**DOES 1 THROUGH 100;**

25 Defendants.  
26  
27  
28

Case No.: 17-CV-01436 GPC MDD

**WILLIAMS & COCHRANE'S**  
**OPPOSITION TO QUECHAN**  
**DEFENDANTS' MOTIONS TO**  
**DISMISS PURSUANT TO FRCP**  
**12(b)(1) and 12(b)(6) [DKT. NO. 50-**  
**1]**

Date: June 8, 2018  
Time: 1:30 p.m.  
Dept: 2D  
Judge: The Honorable Gonzalo P.  
Curiel

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## INTRODUCTION

Williams & Cochrane (“Firm”) hereby submits this opposition to the motions to dismiss filed by the Quechan Tribe of the Fort Yuma Indian Reservation (“Quechan” or “Tribe”) and two individuals who may or may not be Councilmembers for the tribe (“Mr. Escalanti” and “Mr. White”).<sup>1</sup> A more pervasively caustic and hostile motion would be difficult to find, with the varied iterations of the supporting brief filed by the Quechan defendants’ counsel of record WilmerHale spending page after page bemoaning *ad nauseam* the “chutzpah” of Williams & Cochrane for making an “astounding and outrageous request” that tries to “shameless[ly]... squeeze” Quechan of the monies it had agreed to pay to the Firm for extricating the Tribe from a monumental predicament of its own making. *See, e.g.*, Dkt. No. 29-1, pp. 8, 32. The *ad hominem* attacks come out of just one side of the mouth of WilmerHale, however, as the firm has no interest in discussing its documented history of demanding fees well in excess of those at the heart of this case in exchange for sometimes abysmal results. *See, e.g., McAfee v. Wilmer, Cutler, Pickering, Hale and Dorr, L.L.P.*, No. 08-00160, Dkt. No. 19, ¶¶ 6-7 (E.D. Tex. June 26, 2008) (alleging the firm charged more than \$12 million to represent a corporate officer in a single criminal action that ultimately resulted in a conviction).<sup>2</sup>

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<sup>1</sup> Shortly after the service of the original complaint in this matter, the general membership of Quechan initiated a series of recall elections to remove certain Tribal Councilmembers from office. *See* Dkt. No. 39, ¶ 235 & nn.50-51. The outcome of these recalls was that the general membership voted to oust Keeney Escalanti and Willie White by votes of 147-80 and 209-102, respectively. *See id.* (citing, *e.g.*, Blake Herzog, *Results of Quechan Tribe’s recall vote thrown out*, Yuma Sun, Jan. 28, 2018). However, as the title of the foregoing article probably makes clear, both individuals have apparently refused to relinquish their seats in the aftermath of these votes. *See id.*

<sup>2</sup> In this case, WilmerHale charged Quechan \$118,877.60 in fees during the month of February 2018 alone. *See* accompanying Declaration of Cheryl A. Williams, ¶ 2 & Ex. A. The case activity for this period involved WilmerHale filing its original responsive motions on February 9th and Williams & Cochrane then trying to file its First Amended Complaint as of right under Rule 15(a)(1)(B) on March 2nd. *See* Dkt. Nos. 29-30, 39. Thus, according to WilmerHale, charging \$118,878 for nine days of basic and ultimately-mooted motion practice is perfectly acceptable while receiving \$400,000 for more than



1 The truth of the matter is that Williams & Cochrane actually got results – not just  
2 the results Quechan asked for when negotiating the contract but results well beyond that.  
3 Yet, breathing life into the maxim that no good deed goes unpunished, turning the spectre  
4 of a terminated compact into an entirely new compact that removed in excess of \$112  
5 million in revenue sharing payments over the next twenty-eight (28) years simply led a  
6 segment of the Quechan Tribal Council to fire Williams & Cochrane just days before the  
7 agreement was to be signed. The parties took different moral paths in the aftermath of  
8 this event, with Williams & Cochrane taking the high road, turning over its incalculably  
9 value work product in order to ensure the State of California could not backtrack from the  
10 central terms of the final draft compact. Conversely, Quechan took the low road and  
11 refused to pay *any* outstanding fees under the Attorney-Client Fee Agreement – the final  
12 month of the base monthly fee, the contingency fee, or any reasonable fee in lieu thereof  
13 – while all the while making, and now following through on, threats to ruin the reputation  
14 of the Firm in an attempt to deter any possible redress of what is arguably the most insid-  
15 ious of contract breaches.

16 Thus, remove the distracting hyperbole from the underlying motions and any num-  
17 ber of perplexing realities come to the surface, including “Quechan” hiring one of the Na-  
18 tion’s preeminent law firms that could *easily* charge tens of millions of dollars so the  
19 Tribe can try and avoid a \$6.2 million liability. The stilted logic in this decision should  
20 raise a lot of question and also hopefully draw the Court’s attention to two monumental  
21 and oftentimes interconnected problems in the field of federal Indian law that are at play  
22 in this case. The first is the dark side of sovereign immunity, in which tribes, or more apt-  
23 ly individual officers of tribes, assume they are beyond the reach of the law and can do  
24 whatever they want, whether they have an actual basis for believing that or not. The sec-  
25 ond is perhaps the single biggest problem in Indian Country today – and that is the unset-  
26 tling of tribes by unscrupulous individuals who arrive through indirect if not altogether

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27 eight months of high-stakes compact work that changed Quechan financial fortunes by  
28 hundreds of millions of dollars is somehow “exorbitant.” *See* Dkt. No. 50-1, 7:20-21.



1 discreet means and then upend established governmental structures in the pursuit of un-  
2 told and untoward personal profits. *See* Dkt. No. 39, ¶¶ 211-36. These all-too-real policy  
3 considerations certainly deserve more attention than the easily-dismissed legal arguments  
4 in the brief filed by WilmerHale, a document that seems altogether more concerned with  
5 simply creating an alternate factual reality in which to argue the case.

6 All of this new evidence, mind you, is not really designed to defend Quechan from  
7 any of the initial contract-related claims in the First Amended Complaint, but is instead  
8 focused upon protecting the two now-recalled Councilmembers who were in league with  
9 Mr. Rosette – the same individual who seemingly called on the “true professionals” of  
10 WilmerHale, with whom he has a beneficial “co-counsel” relationship in other cases, to  
11 represent the interests of the “Tribe” in this litigation. *See* Dkt. No. 39, ¶ 238. The eight-  
12 plus declarations and more than 1,500 pages of supporting evidence strategically filed by  
13 the opposing counsels could easily muddy the waters, and that is all the more reason why  
14 it is crucial to stay focused upon the evidence-backed allegations in the First Amended  
15 Complaint at this formative stage of the proceeding rather than some self-serving and un-  
16 corroborated statements by interested parties that exist outside of the pleadings.

17 As to that, the principal allegations in the First Amended Complaint that underlie  
18 the conspiracy claim against the two now former Quechan Councilmembers are rather  
19 straightforward. The story, as expected, begins with Robert Rosette, an attorney with a  
20 long history of coming into tribes through discreet means and causing significant strife in  
21 his wake. *See, e.g.*, Dkt. No. 39, ¶¶ 132-34. 219-27. Sometimes this strife results from the  
22 removal of legal oversight so Mr. Rosette can set up payday lending operations that direct  
23 the lion’s share of the profits to persons or entities other than the operating tribe. *See id.*  
24 at ¶ 227. Other times it results from Mr. Rosette instructing a tribe – or some faction of it  
25 – to breach a significant commercial contract and then hide behind its sovereign immun-  
26 ity in the hopes of avoiding *any* liability. *See id.* at ¶¶ 132-33. The First Amended Com-  
27 plaint documents three such instances of tortious contractual breaches, and the accomp-  
28 anying request for judicial notice describes a fourth one that just became public the other

1 week with the filing of another complaint in this District. *See* Request for Judicial Notice, Ex. A; *Outliers Collective v. Santa Ysabel Tribal Dev. Corp.*, No. 18-00834 JAH KSC, Dkt. No. 1 (S.D. Cal. Apr. 30, 2018) (detailing how the Rosette-represented Santa Ysabel tribe allegedly breached a contract with a company hired to start a medical marijuana growing operation, causing more than \$20,000,000 in damages as a result).

As for his beginnings at Quechan, the First Amended Complaint details how Mr. Rosette had a preexisting relationship with Willie White, an individual who ran for the Quechan Tribal Council during the fall of 2016 on the platform that he had an attorney “friend” who could bring the Tribe into the payday lending fold. *See* Dkt. No. 39, ¶ 191. From there, Mr. White and his fellow Councilmember Keeny Escalanti, Sr., met with Mr. Rosette during the spring of 2017 to discuss payday lending and presumably what to do about the delicate compact negotiations that Williams & Cochrane was handling. *See id.* at ¶¶ 191-92. Both of the allegations have evidentiary support, as the *ex parte* motion to exclude or continue includes proof that Mr. White was interested in pursuing a tribal banking enterprise even before his time on the Tribal Council, and then, along with Mr. Escalanti, met with Mr. Rosette while at a governmental consultation in Phoenix, Arizona during the first week of April 2017. *See, e.g.*, Dkt. No. 62-1, ¶ 10. Nevertheless, both Mr. White and Mr. Escalanti have defiantly testified before this Court that they first met Mr. Rosette on June 16, 2017, which, as they then knew, was just two days after Williams & Cochrane had conducted its final compact negotiation session with the California Office of the Governor and precisely two weeks before the Tribal Council was scheduled to sign and execute the resultant compact. *See* Dkt. No. 39, ¶¶ 104-08.

The other curious thing about the uncorroborated testimony about the first meeting between Mr. Rosette and the putative Quechan Councilmembers is that the date of June 16, 2017 is also ten days after June 6, 2017 – the date of the Quechan monthly General Council meeting at which [REDACTED]

[REDACTED]. *See* Dkt. No. 39, ¶ 109. Despite this,

1 just three days before Quechan was supposed to execute the negotiated compact, Mr. Es-  
2 calanti sent a letter to Williams & Cochrane – via an e-mail on which no other Council-  
3 members were carbon copied – to inform the Firm that it had been “terminat[ed]... ef-  
4 fectively immediately upon...receipt of this letter.” Dkt. No. 39-4. This termination letter  
5 then requested that Williams & Cochrane turn over its work product to Rosette, LLP, but  
6 warned the Firm – after threatening to ruin its reputation – to not talk with *anyone* in the  
7 Tribe about what happened, whether that person or entity was an “employee, officer, or  
8 official... or any subdivision, agency, or enterprise of the Tribe.” Dkt. No. 39-4.

9         The act of a tribe terminating its legal counsel right on the cusp of the conclusion  
10 of multi-hundred-million-dollar compact negotiation was just as surprising to the State of  
11 California as it was to Williams & Cochrane, the principal attorney general for whom ex-  
12 claimed after hearing the news, “This has never happened before and we don’t know  
13 what to do.” Dkt. No. 39, ¶ 111. Figuring out what to do was not quite as difficult for Mr.  
14 Escalanti and Mr. White, who used threats of legal action to obtain Williams & Coch-  
15 rane’s incalculably value work product and then soldiered on with Mr. Rosette – despite  
16 their inability to produce a resolution hiring him for the work to the State of California,  
17 when requested, or to the General Council of the Tribe so the general membership could  
18 exercise its “popular veto” power and terminate Mr. Rosette’s contract. *See* Dkt. Nos. 39,  
19 ¶¶ 119-25; 39-39, p. 644 (describing the “popular veto,” which gives “[t]he members of  
20 the Tribe... the power [to] veto any ordinance or resolution of the [Tribal] Council”).

21         After the service of the complaint in this case, the outcome of this course of con-  
22 duct was *not* the Quechan General Council lauding the Tribal Council with praise for  
23 supposedly saving the tribe some money, but rather initiating a series of recalls to remove  
24 Mr. Escalanti and Mr. White from office. *See* Dkt. No. 39, ¶ 235. The end result of the  
25 recall elections was Mr. Escalanti and Mr. White losing their bids to remain on the Tribal  
26 Council by James Cox-esque proportions (*i.e.*, about as badly as anyone can ever lose in a  
27 general election). *See id.*; Wikipedia, *United States presidential election, 1920*, available  
28 at [https://en.wikipedia.org/wiki/United\\_States\\_presidential\\_election,\\_1920](https://en.wikipedia.org/wiki/United_States_presidential_election,_1920) (last visited

1 May 7, 2018). Yet, these two individuals have refused to step down in the aftermath of  
2 the votes, and their counsel are now trying to coax the Court into disposing of a case that  
3 has only been active for about five months by complaining that the mere existence of the  
4 suit is messing up their clients' chances to legitimate their positions on the Tribal Council  
5 through the elections this fall. *See, e.g.*, Dkt. No. 66, 3:16-4:4 (asking the Court to quick-  
6 ly resolve the case because it has become “a lightning rod in Quechan tribal politics” and  
7 a quick win is the only way to “heal these political fractures, and move forward”). Could  
8 it be that this case is such a “lightning rod” and has caused such self-described “political  
9 fractures” precisely because the two individual Quechan defendants acted outside the  
10 scope of their authority and did so predominantly for their own personal benefit?

11 Certainly, this story is at least plausible given the wealth of allegations in the First  
12 Amended Complaint. What is not plausible, though, is the summary of allegations section  
13 in the underlying motion that tries to take the Court's attention off of the central facts by  
14 casting the allegations in the First Amended Complaint in a light *somewhat* favorable to  
15 Quechan. *See* Dkt. No. 50-1, 10:10-12:9. For instance there is the statement that suggests  
16 Quechan actually honors its contractual obligations because it paid Williams & Cochrane  
17 all “outstanding amounts under the monthly flat fee” (*see id.* at 12:1-2), but this is not  
18 even true because the Tribe also never paid the pro-rated flat fee for the month of June  
19 2017 that Mr. Escalanti explained the Tribe would honor in his June 26, 2017 termination  
20 letter. *See* Dkt. No. 39-4, p. 012. Then, there is the statement that insinuates eight months  
21 is too long for compact negotiations – a remark that conveniently fails to mention how  
22 (1) a group of thirty-plus California tribes have been in compact negotiations for more  
23 than five years now, or how (2) Mr. Rosette has yet to conclude a compact with the State  
24 of Arizona for his client the Tonto Apache Tribe in negotiations that began during the fall  
25 of 2016. *See, e.g.*, Dkt. No. 39, ¶¶ 39, 188-89. Finally, there is the comment that Williams  
26 & Cochrane needed the help of an outside lobbyist to lobby the California legislature to  
27 ratify the compact once signed. *See* Dkt. No. 50-1, 11:18-19. With respect to this charge,  
28 all we will say is that California tribes routinely use lobbyists to obtain the legislative rat-

1 ification of executed tribal/State gaming compacts, Quechan previously did this in con-  
2 nection with its 2006 Amendment, and we intend to prove it did so again with respect to  
3 the compact at the heart of this dispute given the stringent lobbying rules in the State of  
4 California. *See* California Fair Political Practices Commission, *Lobbyist Rules*, available  
5 at <http://www.fppc.ca.gov/learn/lobbyist-rules.html> (last visited May 7, 2018). “Proof” is  
6 really the key concept at this juncture. Quechan would like the Court to dump this case  
7 based upon an impromptu value judgment derived from misrepresented information. Yet,  
8 perhaps a better course of action is to allow this case to proceed to discovery so certain  
9 parties will have to start arguing about the facts rather than the fabrications *du jour*.

### 10 LEGAL STANDARD

11 Federal Rule of Civil Procedure 8(a)(2) relies on a minimal notice pleading stand-  
12 ard that simply requires the plaintiff to provide a short and plain statement showing an  
13 entitlement to relief in order to survive a motion to dismiss. *See ESG Capital Partners,*  
14 *LP v. Stratos*, 828 F.3d 1023, 1032 (9th Cir. 2016). “Specific facts are not necessary; the  
15 statement need only ‘give the defendants fair notice of what the... claim is and the  
16 grounds upon which it rests.’” *Erickson v. Pardus*, 551 U.S. 89, 93 (2007) (citation omit-  
17 ted). As for those grounds, a complaint must “contain sufficient factual matter, accepted  
18 as true, to state a claim to relief that is plausible on its face” (*see O’Brien v. Welty*, 818  
19 F.3d 920, 933 (9th Cir. 2016) (citation omitted)), “such that it is not unfair to require the  
20 opposing party to be subjected to the expense of discovery and continued litigation.” *See*  
21 *Starr v. Baca*, 652 F.3d 1202, 1216 (9th Cir. 2011). When analyzing the merits of a mo-  
22 tion to dismiss, the court “must accept as true all material allegations of the complaint,  
23 and must construe the complaint in favor of the complaining party.” *Warth v. Seldin*, 422  
24 U.S. 490, 501 (1975). If a claim does not satisfy the plausibility standard, a district court  
25 should freely grant leave to amend when justice so requires. *See Ariz. Students’ Ass’n v.*  
26 *Ariz. Bd. of Regents*, 824 F.3d 858, 871 (9th Cir. 2016) (citing FED. R. CIV. P. 15(a)(2)).  
27 “Dismissal of a complaint without leave to amend is only proper when... it is clear that  
28 the complaint could not be saved by *any* amendment.” *Id.* (citing *Thinkjet Ink Info. Res.*,

1 *Inc. v. Sun Microsystems, Inc.*, 368 F.3d 1053, 1061 (9th Cir. 2004)) (emphasis added).

## 2 ARGUMENT

### 3 I. SOVEREIGN IMMUNITY DOES NOT PROTECT EITHER QUECHAN OR THE ONE-TIME 4 TRIBAL COUNCILMEMBERS WHO ACTED OUTSIDE THE SCOPE OF THEIR AUTH- 5 ORITY TO TERMINATE THE ATTORNEY-CLIENT FEE AGREEMENT JUST DAYS BE- 6 FORE THE SCHEDULED CONCLUSION OF THE COMPACT NEGOTIATIONS

7 The sovereign immunity argument in the underlying motion raises two primary  
8 issues, the first of which is that the waiver of sovereign immunity in the Attorney-Client  
9 Fee Agreement by Quechan cannot reasonably be construed as extending to “tort” claims  
10 like, apparently, “promissory estoppel and the breach of the covenant of good faith and  
11 fair dealing.” Dkt. No. 50-1, 15:10-12.<sup>3</sup> The crux of this argument seems to be that coun-  
12 sel for Quechan can put forward *any* interpretation of the waiver of sovereign immunity  
13 and the Court must accept it since such waivers must be “construed narrowly and in favor  
14 of the sovereign.” *Id.* at 13:24-25. This statement of the law lacks nuance, however, and  
15 certainly overlooks the fact that courts often balance the strict construction rule against  
16 other canons of interpretation. *Cf. Richlin Security Ser. Co. v. Chertoff*, 553 U.S. 571, 589  
17 (2008). Thus, this interpretive rule favoring the sovereign exists alongside one other that  
18 seeks to ensure the parties act in good faith. *See* Restatement (Second) of Contracts § 205  
19 (1981) (listing the duty of good faith and fair dealing among all the interpretive rules for  
20 contracts). Similarly, other rules of interpretation also play a role in the analysis, like the  
21 one that suggests a court preferably “choos[e] among the reasonable meanings of a prom-  
22 ise or agreement or a term thereof, a meaning that serves the public interest.” Restatement  
23 (Second) § 207 (1981). Given this, a court has an entire toolbox of interpretive rules for

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24 <sup>3</sup> Williams & Cochrane reserves the right to contest the continued viability of tribal  
25 sovereign immunity in commercial transactions with private parties. *See* Supreme Court  
26 of the United States, *Argument Transcripts: Upper Skagit Tribe v. Lundgren* at p. 6,  
27 *available at* [https://www.supremecourt.gov/oral\\_arguments/argument\\_transcripts/2017/17-387\\_8njq.pdf](https://www.supremecourt.gov/oral_arguments/argument_transcripts/2017/17-387_8njq.pdf) (last visited Mar. 22, 2018) (setting forth comments from Justice  
28 Breyer that indicate he is second guessing his vote in *Kiowa Tribe of Okla. v. Mfg. Technologies, Inc.*, 523 U.S. 751 (1998), an opinion “saying there was a broad sovereign immunity” for Indian tribes that even covers business transactions).



1 construing the language of the waiver on summary judgment or at trial when it ascertains  
2 the understanding of the *parties* at the time of execution, not the understanding of *Wil-*  
3 *merHale* when it advances some one-off in a brief nearly a year and a half after the fact.

4 With that said, at this stage, one can at least plausibly read the text of the waiver of  
5 sovereign immunity in the Attorney-Client Fee Agreement as permitting all the contract-  
6 esque claims in the First Amended Complaint, including those concerning the breach of  
7 the implied covenant of good faith and fair dealing and promissory estoppel. The sen-  
8 tence in the wavier that Quechan latches on to as creating a problem states that

9 Client [*i.e.*, Quechan] hereby expressly and irrevocable waives its sovereign  
10 immunity (and any defense based thereon) from any suit, action or  
11 proceeding or from any legal process with respect to any claims the Firm  
12 may bring seeking payment under the terms of the agreement, provided that  
13 this waiver of Client's sovereign immunity shall not be construed to permit  
14 the alienation of Client's interest in trust lands in a manner which would  
15 violate applicable federal law.

16 *See* Dkt. No. 39-2 at 006. The interpretation put forward in the underlying motion tries to  
17 run the operative language together, but the bifurcated structure of this sentence very spe-  
18 cifically identifies both the pursuable claims and the obtaining remedies. First, the claim  
19 language within the sentence is open-ended and explains that Williams & Cochrane may  
20 pursue “any claim” against the Tribe. *See* Dkt. No. 39-2 at 006. After that, the remedies  
21 language then conditions the foregoing text somewhat by saying such claim must “seek[]  
22 payment under the terms of the agreement.” *Id.*

23 Thus, contrary to Quechan's interpretation, a claim other than a standard breach of  
24 contract cause of action is still viable so long as it provides Williams & Cochrane with  
25 the ability to obtain “payment under the terms of the agreement.” The breach of the im-  
26 plied covenant of good faith and fair dealing claim is one such claim since it meets the  
27 “any claim” standard and the implied covenant is universally perceived as constituting a  
28 “term” of a contract. *See, e.g., Chodos v. West Publ'g Co.*, 292 F.3d 992, 997 (9th Cir.  
2002) (“California law, like the law in most states, provides that a covenant of good faith  
and fair dealing is an implied *term* in every contract.”); *Dunnigan v. Metro. Life Ins. Co.*,



1 99 F. Supp. 2d 307, 324 (S.D.N.Y. 2000) (“It is well-settled that the common law duty of  
2 good faith and fair dealing is an implied *term* in every contract.”). The same can be said  
3 of the promissory estoppel claim since it, again, qualifies as a claim and “generally enti-  
4 tles a plaintiff to the same damages available on a breach of contract claim.” *State Ready*  
5 *Mix, Inc. v. Moffat & Nichol*, 232 Cal. App. 4th 1227, 1233 (2d Dist. 2015); *see, e.g.,*  
6 *U.S. Ecology, Inc. v. California*, 129 Cal. App. 4th 887, 903 (4th Dist. 2005) (“Cases  
7 have characterized promissory estoppel as being basically the same as contract actions,  
8 but only missing the consideration element,... [and thus] [t]here appears to be no rational  
9 basis for distinguishing the two situations in terms of the damages that may be recover-  
10 ed... .” (citation omitted)). Moreover, to the extent the argument in the underlying motion  
11 seeks to limit exposure to just certain monetary remedies on certain claims, it is worth  
12 noting that the waiver of sovereign immunity section of the Attorney-Client Fee Agree-  
13 ment makes it clear that Williams & Cochrane can obtain non-monetary remedies from  
14 Quechan on any successful claim – like the attachment of property – so long as it does  
15 not lead to the “alienation of Client’s interest in trust lands in a manner which would vio-  
16 late applicable federal law.” *See* Dkt. No. 39-2 at 006.

17 Perhaps the central question to consider while analyzing a tribal waiver of sover-  
18 eign immunity is whether the language was so unclear that it “might have hoodwinked an  
19 unsophisticated Indian negotiator into giving up the tribe’s immunity from suit without  
20 realizing that he was doing so.” *Sokaogon Gaming Enter. Corp. v. Tushie-Montgomery*  
21 *Assocs.*, 86 F.3d 656, 660 (7th Cir. 1996) (Posner, J.). The extrinsic evidence shows  
22 anything but, though, as the agreement was signed by a Chairman who had been in power  
23 for going on two decades. *See Wright v. Univ. Mar. Sev. Corp.*, 525 U.S. 70, 80 (1998)  
24 (permitting extrinsic evidence to determine the clarity of a waiver). During his tenure, the  
25 Quechan tribe had employed *numerous* attorneys and had been involved in *numerous*  
26 largescale federal lawsuits, the sort that almost always incur rather significant attorney’s  
27 fees. *See, e.g., Quechan Indian Tribe v. United States*, No. 02-01096 JAH MDD (S.D.  
28 Cal. filed on June 7, 2002); *Quechan Tribe of Fort Yuma Indian Reservation v. U.S.*

1 *Dep't of Interior*, No. 10-02241 LAB BGS (S.D. Cal. filed on Oct. 29, 2010); *Quechan*  
2 *Tribe of Fort Yuma Indian Reservation v. U.S. Dep't of Interior*, No. 12-01167 GPC PCL  
3 (S.D. Cal. filed on May 14, 2012). The allegations in the First Amended Complaint, thus,  
4 plausibly show that Quechan was well-versed with attorney-client fee agreements, and  
5 nothing in the contract at issue or corroborating resolution evidences any sign of decep-  
6 tion. Quite to the contrary, the resolution shows that Quechan knew exactly what it was  
7 getting into, as it explains the Tribe was agreeing to pay “a flat fee in the amount of fifty  
8 thousand dollars and no cents (\$50,000.00) per month for services under this agreement,”  
9 had further agreed to pay a contingency fee if the representation obtained successful  
10 results, and had formally approved the Attorney-Client Fee Agreement after reviewing  
11 the document [REDACTED]  
12 [REDACTED] (see Dkt. No. 39 at ¶ 80)). See Dkt. No. 39-4 at 010-011.

13 As for the second and final issue in the sovereign immunity argument, counsel for  
14 Quechan contends that the named tribal member defendants should also share in the  
15 Tribe’s sovereign immunity. However, the Supreme Court of the United States recently  
16 clarified how sovereign immunity applies in actions against tribal officers and employees,  
17 explaining that the question of applicability turns upon the targeted recovery by the  
18 plaintiff. See *Lewis v. Clarke*, 581 U.S. \_\_\_, 137 S. Ct. 1285, 1292 (2017). On the one  
19 hand, “[i]n an official-capacity claim, the relief sought is only nominally against the  
20 official and in fact is against the officials’ office and thus the sovereign itself.” *Id.* (citing,  
21 e.g., *Will v. Mich. Dep’t of State Police*, 491 U.S. 58, 71 (1989)). “Personal capacity  
22 suits, on the other hand, seek to impose individual liability upon a government officer for  
23 actions taken under color of state [or tribal] law.” *Id.* (citing, e.g., *Hafer v. Melo*, 502 U.S.  
24 21, 25 (1991)). Thus, a personal capacity action can lie against Tribal Councilmembers  
25 for taking actions outside of the scope of their lawful authority. See *Rabang v. Kelly*,  
26 2017 U.S. Dist. LEXIS 63515, \*19 (W.D. Wash. 2017) (permitting a RICO action to pro-  
27 ceed against Tribal Councilmembers of the Nooksack Indian Tribe). This rule is beyond  
28 peradventure at this point, as *Lewis v. Clarke* just represents a recent clarification of a

1 long-held understanding that individual officers of a tribe cannot hide behind the cloak of  
 2 sovereign immunity if they act outside the scope of their authority. *See Leelanau Transit*  
 3 *Co. v. Grand Traverse Band of Ottawa & Chippewa Indians*, 1994 U.S. Dist. LEXIS 2220,  
 4 \*18-\*19 (W.D. Mich. 1994) (allowing a personal-capacity suit to proceed against a Tribal  
 5 Chairman for acting outside the scope of his authority); *Trump Hotels & Casino Resorts*  
 6 *Dev. Co., LLC v. Rocow*, 2005 Conn. Super. LEXIS 1215, \*12 (2005) (also letting a suit  
 7 go forward where a tribal defendant was accused of participating in a fraudulent scheme).

8 Here, the First Amended Complaint overflows with allegations that Mr. Escalanti  
 9 and Mr. White did not act in a lawful, governmental manner with respect to the termina-  
 10 tion of the Attorney-Client Fee Agreement. The allegations in the First Amended Com-  
 11 plaint discuss at length how Mr. White has a preexisting relationship with Robert Rosette,  
 12 whom he secretly hoped would bring to Quechan one of his payday loan franchises that  
 13 directs the lion's share of the revenue to unknown entities rather than the government of  
 14 the tribe at large. *See* Dkt. No. 39 at ¶¶ 191 & 211-36. The pursuit of these payday loan  
 15 profits then led Mr. White and Mr. Escalanti to go rogue and have at least one more co-  
 16 vert meeting with Mr. Rosette during the spring of 2017. *Id.* at ¶ 192. Yet, as this was  
 17 happening, the actual governing bodies of the Tribe were officially dealing with the issue  
 18 of wrapping up the California compact negotiations. As to that, the Quechan Tribal Cou-  
 19 ncil met with the general membership of the Tribe for its monthly meeting on or about  
 20 June 6, 2017, and the discussion that ultimately ensued [REDACTED]

21 [REDACTED]  
 22 [REDACTED]  
 23 [REDACTED] *See id.* at ¶ 268. During the ensuing weeks, point persons for both the Tribal  
 24 Council and the casino [REDACTED]  
 25 [REDACTED]  
 26 [REDACTED]. *See id.*

27 Yet, all of this process and discourse fell by the wayside when Mr. Escalanti – with  
 28 the assistance of Mr. Rosette – sent a letter to counsel for Williams & Cochrane on June

1 27, 2017 explaining that he was terminating the firm just days before the anticipated con-  
2 clusion of the compact negotiations and that the members of the firm had to refrain from  
3 disclosing the contents of this letter or any other “matter that was the subject of your  
4 engagement” to anyone associated with the Tribe save for one “Robert A. Rosette” – a  
5 prohibition that covered every “employee, officer, or official of the Tribe or any subdiv-  
6 ision, agency, or enterprise of the Tribe.” *See* Dkt. No. 39-4 at 013. The across-the-board  
7 forewarning within the June 27th letter should remove any doubt about whether the  
8 termination letter arose out of proper channels. Should it not, an allegation that should tip  
9 the scale is the one explaining that, just days later, Mr. Rosette was unable to provide the  
10 principal attorney general representing the Office of the Governor in the California com-  
11 pact negotiations with a copy of any authorizing resolution from Quechan either termin-  
12 ating Williams & Cochrane or naming Rosette, LLP as the replacement. *See* Dkt. No. 39,  
13 ¶¶ 118-23. Thus, the entire body politic of Quechan moved in one direction while Mr. Es-  
14 calanti and Mr. White splintered off and went the other way, using perceived prior re-  
15 straints and legal and reputational threats to cover their tracks. This course of conduct has  
16 nothing to do with governmental action, which is why the conspiracy to commit RICO  
17 claim alleged against Mr. Escalanti and Mr. White seeks damages from those individuals  
18 personally and not from the tribal treasury. *See* Dkt. No. 39, 113:24-116:15 & 120:24-26.

19 The underlying motion pulls an artful ruse by completely ignoring the allegations  
20 in the complaint in favor of revising history through the use of self-serving declarations  
21 and evidence that was likely created after the fact. The present state of affairs highlights  
22 the problem with affording a party an opportunity to present evidence of often question-  
23 able veracity as definitive proof of a certain matter before such evidence is subjected to  
24 the refinement of discovery. For instance, the declaration submitted in support of the  
25 accompanying motion to exclude and/or continue raises a serious question as to whether  
26 the testimony supplied by Mr. Escalanti and Mr. White concerning the how and when of  
27 their respective introductions to Mr. Rosette is actually accurate. Given this, the Court  
28 should treat the declarations and other evidence submitted by the opposing parties with

1 great circumspection and either exclude the material or postpone the consideration of it  
2 until *after* Williams & Cochrane can obtain discovery from the defendants in a manner  
3 that will fact check the dubious statements they have put forward to date.

4 A final consideration on the topic of individual immunity that should be kept in  
5 mind is what happened after the general membership of Quechan learned that Mr. Escalanti and Mr. White [REDACTED] interfered with the Attorney-Client  
6 Fee Agreement. This discussion is largely set forth in Section IV of the First Amended  
7 Complaint, and begins with Williams & Cochrane delaying the service of the initiating  
8 documents in this case until mid-December so as to not impede the execution of the Quechan compact. *See* Dkt. Nos. 22-28. The immediate response from the Quechan Tribal  
9 Council to the receipt of the complaint was to try and keep news of the lawsuit under  
10 wraps. *See* Dkt. No. 39, ¶ 234. However, word of the lawsuit began to quickly spread amongst the general membership of the Tribe and soon thereafter Quechan staged two recall elections to remove certain Tribal Councilmembers from office. *See id.* at ¶¶ 234-35.  
11 The ultimate outcome of this process was that the general membership of Quechan overwhelmingly voted to remove both Mr. Escalanti and Mr. White from office, with Mr. Escalanti receiving more negative votes than he received positive votes when running for the position of President, and Mr. White receiving more negative votes than *any* candidate received as positive votes during the general election of 2015. *See id.* at ¶ 235. What these votes signify is that these two individuals are immensely unpopular within Quechan from a political perspective, and it is at least plausible to assume on the basis of the allegations in the First Amended Complaint that this palpable disapproval relates in large part to them harming the interests of the Tribe by acting outside the scope of their authority in terminating the Attorney-Client Fee Agreement.

25 **II. THE EXPRESS TERMS OF THE ATTORNEY-CLIENT FEE AGREEMENT EXPLAIN THAT THE CONTINGENCY FEE ATTACHES BEFORE THE SIGNING OF THE COMPACT IF QUECHAN HAS BEEN “FURNISHED WITH THE PROPER GROUNDS FOR SEEKING” A “REDUCTION IN FUTURE COMPACT PAYMENTS TO THE STATE”**

26 To the extent we comprehend it, the contingency fee argument advanced by Que-

1 chan suggests that Williams & Cochrane would have plausibly pled an entitlement to said  
 2 fee if the contract could be read holistically rather than having to focus on Section 5 in  
 3 isolation. However, this suggested process of contract interpretation is anathema to the  
 4 standard global approach, as “a cardinal principle of contract interpretation under Cali-  
 5 fornia law is that the ‘whole of a contract is to be taken together, so as to give effect to  
 6 every part, if reasonably practicable, each clause helping to interpret the other.’” *Wahl v.*  
 7 *Am. Sec. Ins. Co.*, 2009 U.S. Dist. LEXIS 51182, \*16 (N.D. Cal. 2009) (citing Cal. Civ.  
 8 Code § 1641); *see Serv. by Air, Inc. v. Phoenix Cartage & Air Freight, LLC*, 77 F. Supp.  
 9 3d 852, 862 (N.D. Ill. 2015) (explaining that ascertaining the parties’ intent demands  
 10 “reading the contract holistically rather than reading its provisions piecemeal”).

11 In this case, Section 5 of the Attorney-Client Fee Agreement is part of the analysis,  
 12 but it contains just two of the three provisions that this Court must read together to under-  
 13 stand the functionality of the contingency fee. The first important language is that con-  
 14 tained within the subpart of Section 5 identifying the amount of the contingency fee and  
 15 the general point when, “for purpose of [that] subsection... alone,” said fee attaches:

16 Firm’s contingency fee will be calculated as follows if the representation  
 17 matter is resolved through settlement or negotiations:

- 18 (a) If the matter is resolved before the filing of a lawsuit or within 12 months  
 19 thereof, then Firm’s contingency fee will be fifteen percent (15%) of the  
 20 net recovery.
- 21 (b) For purposes of subsection (a) any time-period during litigation in which  
 22 the parties stay the case for purposes of discussing settlement shall be  
 23 excluded from the 12-month period described in subsection (a) above.
- 24 (c) For purposes of subsection (a) alone, the matter is resolved at the point in  
 25 time that the Client signs a successor compact (whether new or  
 26 amended), which subsequently obtains the requisite State and federal  
 27 approvals and takes effect under the Indian Gaming Regulatory Act, 25  
 28 U.S.C. § 2701 *et seq.*
- (d) The contingency fee rate above is higher than the formative rates for  
 resolving the case through court action set forth in the ensuing subsection  
 below based upon the Client’s express request after consultation and



1           stated need to resolve the situation in as effective and expeditious a  
2           manner as possible.

3       *See* Dkt. No. 39-2 at 003. Thus, this portion of Section 5 lays out the basic situation in  
4       which the contingency fee normally attaches, “[f]or purposes of [this]... section alone,”  
5       at the point in time when Quechan signs the negotiated compact.

6           With this benchmark in place, what happens then if Quechan decides to terminate  
7       Williams & Cochrane right before signing the compact or after being positioned to obtain  
8       the fruits of the Firm’s work? That situation is dealt with in the “discharge and with-  
9       drawal” provisions of Section 11. The beginning of this section first lays out the typical  
10      grounds for parting ways, but then turns to discuss the repercussion of terminating the  
11      Firm *before* the signing of the resultant compact but *after* Quechan becomes “entitled to  
12      any... monetary amount constituting the ‘net recovery’ as described in paragraph 5 of  
13      this Agreement.” Dkt. No. 39-2 at 005. The key to reading this provision is to insert  
14      definitions for the words “entitled” and “net recovery.” The latter term is described with  
15      more specificity in Section 5, which explains that “net recovery” in the context of nego-  
16      tiation or settlement “shall include any credit, offset or other reduction in future compact  
17      payments to the State in a successor compact (whether new or amended) as a result of the  
18      excess payments made under client’s tribal/State compact amended in 2006 in lieu of or  
19      in addition to a monetary ‘net recovery.’” *Id.* at 002. As for the former term “entitled,”  
20      that is generally understood to mean “furnish[ing] with the proper grounds for seeking or  
21      claiming something.” WEBSTER’S THIRD NEW INTERNATIONAL DICTIONARY 758 (2002).

22           Thus, substitute in the definitions for these two terms “net recovery” and “entitled”  
23      into the relevant sentence of Section 11 and suddenly Quechan has to pay the contingen-  
24      cy fee if the Tribe was “furnished with the proper grounds for seeking or claiming” “any  
25      credit, offset or other reduction in future compact payments to the State in a successor  
26      compact (whether new or amended).” This is precisely what happened once Williams &  
27      Cochrane obtained the first draft compact from the State on December 7, 2017 that erased  
28      the preexisting revenue sharing structure that required payments of 10% of net win and



1 replaced it with one that simply asked Quechan to cover the State’s reasonable costs of  
 2 regulatory gaming each year. *See, e.g.*, Dkt. No. 39, ¶ 90. This revised revenue sharing  
 3 structure carried over to the ultimate Quechan compact, the recitals for which acknowl-  
 4 edge the new arrangement “reduces the Tribe’s revenue sharing obligations by ap-  
 5 proximately four million dollars (\$4,000,000) per year” and “is intended to alleviate the  
 6 financial hardships the Tribe experienced while operating under the 2006 Amendment.”  
 7 Dkt. No. 39-41 at 661. Thus, Williams & Cochrane accomplished precisely what it was  
 8 hired to do (and then some), which means Quechan is therefore liable in damages for, a-  
 9 mongst other amounts,<sup>4</sup> the full amount of the contingency fee – *i.e.*, [REDACTED]

10 [REDACTED].

11 **III. THE BREACH OF THE IMPLIED COVENANT OF GOOD FAITH AND FAIR DEALING**  
 12 **CLAIM IS NOT COEXTENSIVE WITH THE BREACH OF CONTRACT CLAIM AND CAN**  
 13 **THUS STAND ON ITS OWN**

14 The assertion that the breach of contract and breach of the implied covenant of  
 15 good faith and fair dealing claims are undifferentiated may take into account some shared  
 16 allegations and damages, but it completely overlooks the distinct factual predicates for  
 17 each of the claims. The implied covenant of good faith and fair dealing imposes obliga-  
 18 tions on each of the contract parties that aim to protect the “reasonable expectations of  
 19 the other party regarding the fruits of the contract.” *Centex Corp. v. United States*, 395  
 20 F.3d 1283, 1304 (Fed. Cir. 2005) (citing, *e.g.*, Restatement (Second) of Contracts § 205  
 21 (1981)). These imposed obligations are “fairly inferable from the express terms of th[e]  
 22 contract.” *JPMorgan Chase Bank, N.A. v. IDW Group, LLC*, 2009 U.S. Dist. LEXIS 9207,  
 23 \*12 (S.D.N.Y. 2009) (citing *Interallianz Bank AG v. Nycal Corp.*, 1994 U.S. Dist. LEXIS  
 24 5954 (S.D.N.Y. 1994)). The term “good faith” is what is known as an “excluder phrase,”

25 \_\_\_\_\_

26 <sup>4</sup> The remark “[Williams & Cochrane] is not entitled to another penny from the  
 27 Tribe” is just empty bluster seeing that Quechan has also never paid – at a minimum – the  
 28 prorated base monthly fee for June 2017. This is the same prorated fee that Mr. Escalanti  
 indicated Quechan *would* pay in his June 26, 2017 termination letter. *See* Dkt. No. 39-4 at  
 012 (explaining that “[t]he Tribe will consider all its obligations to the Firm satisfied  
 upon payment of a pro-rated fee for your services as of the date of this letter”).

1 which is “without general meaning of its own and serves to exclude a wide range of het-  
2 erogeneous forms of bad faith.” *Taldan Inv. Co. v. Comerica Mortg. Corp.*, 1990 U.S.  
3 Dist. LEXIS 19951, \*47 (N.D. Cal. 1990) (citing, e.g., *Price v. Wells Fargo Bank*, 213  
4 Cal. App. 3d 465, 479 (1st Dist. 1989)). Given the nature of the concept of good faith,  
5 devising “[a] complete catalogue of bad faith is impossible, but the following types are  
6 among those which have been recognized in judicial decisions: evasions of the spirit of  
7 the bargain,... and interference with or failure to cooperate in the other party’s perfor-  
8 mance.” Restatement (Second) of Contracts § 205 cmt. d (1981). Thus, a “plaintiff [can]  
9 adequately state[] an implied covenant claim by alleging conduct that subverts the con-  
10 tract’s purpose without violating its express terms.” *JPMorgan Chase Bank, N.A. v. IDW*  
11 *Group, LLC*, 2009 U.S. Dist. LEXIS 9207, \*16 (S.D.N.Y. 2009).

12 All of this talk about subversion and interference should draw focus to the fact that  
13 the implied covenant serves a very important and unique function in the event that Que-  
14 chan really did believe at the time of executing the Attorney-Client Fee Agreement that  
15 the contingency fee only attached upon the signing of the compact. *See True N. Compo-*  
16 *sites, LLC v. Trinity Indus. Inc.*, 191 F. Supp. 2d 484, 516 (D. Del. 2002) (looking “at the  
17 time of contract formation [to] determine the reasonableness of the challenged conduct”).  
18 The ability to produce credible evidence that the tribal signatory believed this to be the  
19 case could then raise a question about the interpretation or enforceability of the premature  
20 termination provision in Section 11 of the Agreement. In the off chance the Court ruled  
21 against Williams & Cochrane on this issue, then the implied covenant would step in  
22 where the breach of contract claim left off and say that terminating a contingently-paid  
23 party right upon the effective completion of the work in order to avoid an impending  
24 payment obligation subverts the spirit of the bargain. Thus, both breach claims have a  
25 different factual predicate based upon the perceptions of the contracting parties. The  
26 factual predicate for the breach of contract claim is the termination of Williams & Coch-  
27 rane after the contingency fee attached under Section 11 of the Attorney-Client Fee  
28 Agreement. Conversely, the factual predicate for the breach of the implied covenant of

1 good faith and fair dealing claim is the termination of Williams & Cochrane upon the  
2 completion of the work but before Quechan reasonably believed that the contingency fee  
3 attached under Section 5 of the agreement.

4 What this discussion shows is that the two breach claims are complimentary rather  
5 than being duplicative. It simply cannot be stressed enough the importance of the implied  
6 covenant in situations like this; allowing a contracting party to try and avoid paying a  
7 contingency fee by simply terminating the party one step before the completion of work  
8 would shake the very foundation of contract law, calling into question any number of ex-  
9 isting agreements while invalidating a very important form of contracting going forward.  
10 A decision with such enormous legal and policy ramifications should not come lightly,  
11 and certainly not before the summary judgment stage when the Court has the benefit of a  
12 fully-formed factual record. *See Johnson v. Regents of Univ. of Cal.*, 2010 U.S. Dist.  
13 LEXIS 63963, \*21 (N.D. Cal. 2010).

14 **IV. PROMISSORY ESTOPPEL HAS LONG APPLIED IN THE CONTRACT CONTEXT TO**  
15 **PROTECT PARTICULARLY PRONE PARTIES PERFORMING ON THE PERIPHERY OF**  
16 **PROMISES FROM PREJUDICE**

17 Concerns about morally repugnant acts that animate in the implied covenant analy-  
18 sis also apply in the context of promissory estoppel. The underlying motion goes to great  
19 lengths to try and persuade the Court that the promissory estoppel doctrine is inapplicable  
20 in situations involving negotiated contracts. *See* Dkt. No. 50-1, 21:24-22:16. California  
21 appellate courts, however, have long held otherwise in connection with at-will employ-  
22 ment contracts, especially when a particularly vulnerable employee (or service provider)  
23 is either starting up or winding down his assigned work. *See, e.g., Sheppard v. Morgan*  
24 *Keegan & Co.*, 218 Cal. App. 3d 61, 67 (1st Dist. 1990) (applying promissory estoppel to  
25 protect an at will employee who was fired while moving across the country for the job,  
26 “before the ink [was] dr[y] on his new lease, [and] before he... had a chance to demon-  
27 strate his ability to satisfy the requirements of the job”).

28 A perfect illustration of this principle is in the case *Moncado v. West Coast Quartz*

1 *Corporation*, 221 Cal. App. 4th 768, 772 (6th Dist. 2013), which dealt with the joint  
 2 shareholders/officers of a company promising certain longtime employees “bonus[es]...  
 3 that would be sufficient for them to retire” if they stayed with the company through a dis-  
 4 tant planned sale. These promises borne out of the self-interest of corporate officers who  
 5 “did not want any of the employees of the company to quit during the sale process” ulti-  
 6 mately went unfulfilled, as employees who stayed with the company for upwards of five  
 7 additional years idly watched on as the corporate officers sold the company for \$30 mil-  
 8 lion and then flatly refused to “pay... the promised bonuses.” *Id.* In analyzing the situa-  
 9 tion, the California court of appeal found that the promise to pay bonuses not only consti-  
 10 tuted a binding contract but also formed the basis for a promissory estoppel claim. *Id.* at  
 11 777-80. As explained by the court, the allegations in the amended complaint made out a  
 12 valid promissory estoppel claim because “[a]s discussed... in regard to the breach of con-  
 13 tract cause of action, the promise was sufficiently clear and definite” in addition to in-  
 14 ducing detrimental reliance on the part of the plaintiffs. *See id.* at 779-80.

15 The instant situation is remarkably similar to the one in *Moncado* despite the twist  
 16 involving rogue officials acting outside of the governmental structures of the Tribe. It is  
 17 important to remember the context in which the promises were made. Quechan had come  
 18 out of a rough patch in which the State was first leery of negotiating because of tribal  
 19 infighting and then making serious overtures to hold the Tribe in material breach of its  
 20 compact on account of its delinquent revenue sharing payments. *See* Dkt. Nos. 39 at ¶ 97,  
 21 39-15, & 39-16. Yet, Williams & Cochrane was able to successfully navigate Quechan  
 22 through these troubled waters and then actually better the Tribe’s position by obtaining a  
 23 slew of new compact rights – [REDACTED]

24 [REDACTED]  
 25 [REDACTED] during the twenty-eight year life of the  
 26 compact. *See* Dkt. No. 39, ¶ 107. Thus, the last thing the members and officers of Que-  
 27 chan wanted was Williams & Cochrane to depart before the conclusion of the matter and  
 28 thereby expose the Tribe to potential adverse actions by the State. In fact, point persons

1 for both the Quechan Tribal Council and casino [REDACTED]  
2 [REDACTED]  
3 [REDACTED]. *See*  
4 *id.* at ¶¶ 104 & 195. The implication of these statements was that – like the officers in  
5 *Moncado* – Quechan was definitively conveying that it would pay some definite sum  
6 (*i.e.*, the contingency fee) so long as Williams & Cochrane did not exercise its right under  
7 its contract to walk away from what was, in this case, a difficult representation for a dif-  
8 ficult client who was exceptionally far behind in paying fees that were already due under  
9 the agreement. *See* Dkts. Nos. 39 at ¶ 113 & 39-2 at P004.

10 The conflicting positions concerning the point of attachment for the contingency  
11 fee undercuts the primary authority cited by Quechan and shows that the promissory  
12 estoppel claim should go forward. There may be *some* merit to the argument that a  
13 promissory estoppel claim is unnecessary when the alleged damages are available under a  
14 breach of contract claim. Yet, the very position taken by counsel for Quechan in this case  
15 is that the contingency fee would not attach until the signing of the resultant compact,  
16 which means that Williams & Cochrane is “not entitled to another penny from the Tribe.”  
17 Dkt. No. 50-1, 18:24-26. Thus, the independent promise at the center of this claim carries  
18 added significance when viewed through the skewed lens of the opposing party because it  
19 shows that Quechan offered something up without consideration (*i.e.*, the promise to not  
20 terminate Williams & Cochrane and thereby commit to paying the contingency fee), and  
21 that promise induced both reliance and forbearance on the part of the Firm. The position  
22 taken by opposing counsel regarding the accrual of the contingency fee will not suddenly  
23 change at any point in the litigation – as reversing course would be an acknowledgement  
24 that Quechan breached the contract – which means promissory estoppel fills a very cru-  
25 cial gap by acting as an alternative remedy to deal with the situation “where [during the  
26 litigation] there may be a dispute about the terms or validity of the alleged contract.” *See*  
27 *Rowland v. JPMorgan Chase Bank, N.A.*, 2014 U.S. Dist. LEXIS 32284, \*19-\*20 (N.D.  
28 Cal. 2015) (citing, *e.g.*, *Wigod v. Wells Fargo*, 673 F.3d 547, 566 & n.8 (7th Cir. 2012)).

1 Quite simply, the independent promises in this case are the epitome of the sort that  
2 a court sitting in equity should enforce in the event the foregoing contractual breach  
3 claims do not fully resolve the present dispute as to Quechan *the tribe*. See Restatement  
4 (Second) of Contracts § 90 (1981) (defining promissory estoppel as “[a] promise which  
5 the promisor should reasonably expect to induce action or forbearance on the part of the  
6 promisee... and which does induce such action or forbearance is binding if injustice can  
7 be avoided only by enforcement of the promise”). As stated, California courts regularly  
8 apply this doctrine in connection with the start and end of at-will employment contracts  
9 where an employer has either induced action or failed to fulfill a promise for action previ-  
10 ously taken, respectively. Disallowing a promissory estoppel claim in circumstances such  
11 as these would essentially empower defendants with deceitful intentions or stilted inter-  
12 pretations of contracts to use the dead letter of the law to suck all the vitality out of equit-  
13 able principles. Yet, the fall of equity would drag down the law as well, as the contingent  
14 promise inherent in the exchange of promises that comprises the foundation for a large  
15 part of the contract world would become meaningless. Consequences like this are why  
16 the California courts are prone to so often repeat the mantra that equitable doctrines like  
17 promissory estoppel are a necessary stopgap to “do right and justice” and “meet the needs  
18 of every case” even when such cases involve novel situations or “new kinds of wrongs:”

19 The object of equity is to do right and justice. It does not wait upon  
20 precedent which exactly squares with the facts in controversy, but will assert  
21 itself in those situations where right and justice would be defeated but for its  
22 intervention. It has always been the pride of courts of equity that they will so  
23 mold and adjust their decrees as to award substantial justice according to the  
24 requirements of the varying complications that may be presented to them for  
25 adjudication. ... Equity acts in order to meet the requirements of every case,  
and to satisfy the needs of a progressive social condition, in which new  
primary rights and duties are constantly arising, and new kinds of wrongs are  
constantly committed.

26 *Toscano v. Greene Music*, 124 Cal. App. 4th 685, 693-94 (4th Dist. 2004) (citing, e.g.,  
27 *Hirshfield v. Schwartz*, 91 Cal. App. 4th 749, 770-71 (2d Dist. 2001)). Quite simply,  
28 equity exists to reign in liars and cheats, and the promissory estoppel claim in this case



1 should accordingly at least plausibly plead an alternative theory of recovery for the con-  
2 tingency fee and other monies.

3 **V. THE MYRIAD OF RICO ARGUMENTS FAIL WITHOUT EVEN LOOKING AT THE NEW**  
4 **MATERIAL IN THE SUPPLEMENTAL COMPLAINT/ REQUEST FOR JUDICIAL NOTICE**

5 The RICO argument in the underlying motions to dismiss takes a scattershot ap-  
6 proach to try and knock out the conspiracy claim, raising a litany of technical arguments  
7 to contest each and every conceivable element of a viable claim – from not “explaining  
8 how the defendants associated together,” to “fail[ing] to allege an organizational struc-  
9 ture,” to not showing “the alleged RICO activity... cause[d] actual harm to the business  
10 or property of the RICO plaintiff.” *See* Dkt. No. 50-1, 24:18-20. This sort of “everything  
11 *and* the kitchen sink” approach to arguing makes it easy to lose sight of the forest for the  
12 trees, but it is important to remember that RICO is an “aggressive initiative” that federal  
13 courts must read broadly and apply liberally in order to combat objectionable conduct  
14 even when engaged in by seemingly “respected businesses.” *See Sedima v. Imrex Co.*,  
15 473 U.S. 479, 498-99 (1985). The breadth of the statute cannot be overstated, as it even  
16 applies in commercial civil disputes upon a simple showing of just two allegations of  
17 wire and mail fraud. *See Religious Tech. Ctr. v. Wollersheim*, 796 F.2d 1076, 1080 (9th  
18 Cir. 1986) (citing *Sedima*, 473 U.S. at 483-84). Thus, business deals gone bad *do* fall  
19 under the ambit of RICO if there was a specific intent to defraud. *See Eclectic Props. v.*  
20 *Marcus & Millichap Co.*, 751 F.3d 990, 997 (9th Cir. 2014). Contrary to the argument in  
21 the underlying motion, the answer to that inquiry largely turns upon “common sense”  
22 rather than an “abstract analysis” of each element of the claim. *See, e.g., Boyle v. United*  
23 *States*, 556 U.S. 938, 946 (2009).

24 As to that, the First Amended Complaint contains a wealth of allegations showing  
25 that the termination of Williams & Cochrane did not occur pursuant to lawful govern-  
26 ment action – an event secretly planned well in advance to safely dispose of both a con-  
27 tract and a firm that might contest the creation of a discreet payday lending franchise that  
28 is operated solely for the benefit of its select few overseers. *See* Dkt. No. 39 at ¶¶ 108-



1 252. If these allegations do not suffice, the supplemental complaint contains more recent  
2 allegations showing that that the individual defendants in this case are *still* trying to  
3 neutralize Williams & Cochrane and consequently remove the harsh glare of the public  
4 spotlight by intentionally disseminating the un-redacted and sealed version of the First  
5 Amended Complaint throughout one of the tribal communities that Williams & Cochrane  
6 represents. *See* accompanying First Supplemental Complaint. All of this talk of payday  
7 lending enterprises and discreet profits should not distract from the fact that there is an  
8 even more basic RICO conspiracy in play – something that is discussed in the First A-  
9 mended Complaint and further proven through the breach-of-contract complaint attached  
10 to the accompanying request for judicial notice. *See* Request for Judicial Notice, Ex A.  
11 And that is, the individual Quechan defendants hired an attorney with a well-documented  
12 history of advising tribes to outright breach significant commercial contracts so they  
13 could do just that – defraud the other contracting party by obtaining the fruits of the con-  
14 tract and then breaching at the last possible moment with the intention of hiding behind  
15 sovereign immunity. Thus, no matter how one spins the fact pattern, this case is not about  
16 a simple breach of contract, but a breach done specifically to try and deprive the other  
17 party of its ability to collect the monies to which it is entitled.

18 Turning to the motions, the scattershot arguments therein require little more than  
19 scattershot answers. The claim that the First Amended Complaint must intricately detail  
20 an organizational structure for the alleged enterprise overlooks the fact that the definition  
21 of the term enterprise is “not very demanding” and covers any “union or group of indi-  
22 viduals associated in fact.” *Odom v. Microsoft Corp.*, 486 F.3d 541, 548 (9th Cir. 2007).  
23 The association-in-fact enterprise that Quechan acknowledges is alleged in the complaint  
24 “does not require any particular organizational structure, separate or otherwise” (*see id.* at  
25 551), and is often proven by just commonsensically looking at “what [the association]  
26 does.” *Boyle*, 556 U.S. at 946. In other words, did the “core members of the larger enter-  
27 prise... facilitat[e] [or simply conspire to facilitate] illegal transactions?” *MH Pillars Ltd.*  
28 *v. Realini*, 2018 U.S. Dist. LEXIS 37645, \*14 (N.D. Cal. 2018). The First Amended Com-

1    plaint shows just this, as the two individual Quechan defendants had Mr. Rosette waiting  
2    in the wings to help them defraud Williams & Cochrane and also remove *all* legal overs-  
3    ight so they could start up one of his payday lending franchises that circumvent the Truth  
4    in Lending Act and state usury laws, and are akin to the ones that just landed a Rosette  
5    competitor named Scott Tucker in prison for fifteen years on fourteen counts of rack-  
6    eteering and related offenses. *See, e.g.*, Dkt. No. 39, ¶¶ 229-36.

7           As for the incredible claim that Williams & Cochrane could not possibly have been  
8    injured by this conduct, just like the enterprise element, there is a “relatively low thresh-  
9    old for plaintiffs to adequately plead a ‘concrete’ RICO injury.” *In re Chrysler-Dodge-*  
10   *Jeep EcoDiesel Mktg.*, 2018 U.S. Dist. LEXIS 42971, \*82 (N.D. Cal. 2018). An injury of  
11   this nature can come via “direct harm flowing from a defendant’s conduct” or “indirect  
12   harms such as ‘competitive injury’” as well. *Wilcox v. First Interstate Bank, N.A.*, 815  
13   F.2d 522, 529 (9th Cir. 1987) (citing, *e.g.*, *Sedima*, 473 U.S. at 519). Since a plaintiff has  
14   a “legal entitlement to business relations unhampered by schemes prohibited by RICO  
15   predicate statues,” a competitive injury in turns includes “interference with [said per-  
16   son’s] business relations.” *Diaz v. Gates*, 420 F.3d 897, 899 (9th Cir. 2005). Thus, in the  
17   event the tortious breach of a contract does not constitute a harm in and of itself, the con-  
18   spiracy to commit RICO claim has any number of other indirect harms, from the damage  
19   to Williams & Cochrane’s relationship with the Office of the Governor to the interference  
20   with the Firm’s representation of other tribal clients. The underlying motion goes to great  
21   lengths to minimize the role the two individual Quechan defendants played in this saga,  
22   but the First Amended Complaint and now the supplemental complaint set forth plenty of  
23   personalized predicate acts, and the whole crux of a conspiracy or scheme to defraud is  
24   that “acts and statement of co-conspirators [or co-participants] are admissible against  
25   other conspirators.” *United States v. Stapleton*, 293 F.3d 1111, 1117 (9th Cir. 2002). With  
26   that, this section should address Quechan’s key arguments; if any were missed, Williams  
27   & Cochrane borrows a line from WilmerHale and “incorporate[s] by reference” the corre-  
28   sponding section from the other Rule 12 opposition brief. *See* Dkt. No. 50-1, 9:22-25.

**CONCLUSION**

For the foregoing reasons, Williams & Cochrane respectfully requests that the Court deny the underlying motions to dismiss by Quechan in their entirety. Should the motions to dismiss have any merit, then Williams & Cochrane respectfully requests leave to amend the First Amended Complaint in order to correct any deficiencies.

RESPECTFULLY SUBMITTED this 11th day of May, 2018

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