



INDIAN AFFAIRS

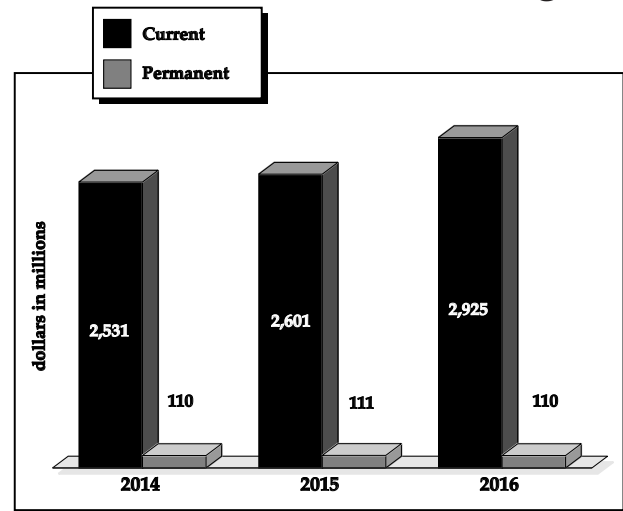
Mission – The mission of the Bureau of Indian Affairs is to enhance the quality of life, promote economic opportunity, and carry out the responsibility to protect and improve the trust assets of American Indians, Indian Tribes, and Alaska Natives. The mission of the Bureau of Indian Education is to provide quality education opportunities from early childhood through life in Indian Country for individuals attending BIE schools.

Budget Overview – The 2016 President’s budget for Indian Affairs is \$2.9 billion in current appropriations, \$323.5 million above the 2015 level. The BIA estimates staffing will equal 7,595 full time equivalents in 2016, an increase of 90 FTE from 2015.

The President’s budget supports an all-of-government approach to addressing Federal responsibilities and tribal needs in Indian Country. Coordination of this work across Federal agencies is being carried out through the White House Council on Native American Affairs, established by Executive Order on June 26, 2013, by President Obama and chaired by the Department of the Interior. Indian Affairs at Interior plays an important role in carrying out the Federal trust responsibility and in serving Tribes. Indian Affairs provides service to more than two million American Indians and Alaska Natives. The BIA fulfills trust responsibilities to and promotes the self-determination and nation-building of 566 federally recognized Indian Tribes. The BIA does so by providing direct services and funding for tribal compacts and contracts to support a wide range of activities including natural resource management, law enforcement, and social service programs, among many others in Indian Country. The BIE manages a school system with 169 elementary and secondary schools and 14 dormitories providing educational services to 48,000 individual students, with an Average Daily Membership of 41,000 students in 23 States, operates two post-secondary schools, administers grants for 28 tribally controlled colleges and universities, and two tribal technical colleges.

The primary mission of Indian Affairs is to honor the Nation’s trust, treaty, and other responsibilities to American Indians and Alaska Natives and improve the quality of

Indian Affairs Funding



life in tribal and native communities. The strategies to achieve these objectives build on progress made over the past five years establishing strong and meaningful relationships with Tribes, strengthening government-to-government relationships, delivering services to American Indians and Alaska Natives, and advancing self-governance and self-determination.

The 2016 budget supports continuing efforts to advance self-governance and self-determination, improve educational outcomes for American Indian children, support human services activities, prudently manage tribal natural resources, build stronger economies and self-sufficiency, and maintain safer Indian communities. Indian Affairs ensures trust and restricted Federal Indian-owned lands are managed effectively and accurately account for revenues in a timely and efficient manner. The BIA also works to restore tribal homelands and protect Indian treaty rights.

Operation of Indian Programs and Construction – The 2016 budget for the OIP account is \$2.7 billion, an increase of \$231.4 million above the 2015 level. The 2016 budget request for Construction is \$189.0 million, an increase of \$60.1 million above the 2015 level.

INDIAN AFFAIRS FACTS

- **The Bureau of Indian Affairs was established in 1824 under the War Department and transferred to the Department of the Interior in 1849.**
- **Provides services to more than two million American Indians and Alaska Natives in 566 federally recognized Tribes in the 48 contiguous States and Alaska.**
- **Administers and manages 55 million surface acres and 57 million acres of subsurface mineral estates held in trust by the U.S. for individual Indians and Tribes.**
- **The Bureau of Indian Education provides education services to 48,000 individual students with an Average Daily Membership of 41,000 students in 23 States attending 183 schools and dormitories. The BIE also provides funding to 32 colleges, universities, and post-secondary schools.**
- **Employs nearly 8,000 personnel of whom over 80 percent are American Indian or Alaska Native.**

Promoting Self-Governance and Self-Determination – The 2016 request for Contract Support Costs is \$277.0 million, an increase of \$26.0 million above 2015. Based on the most recent analysis, the requested amount for 2016 will fully fund contract support costs. Contract support costs are a key component of tribal self-determination and support the ability of Tribes to assume responsibility for operating Federal programs. To stabilize long-term funding and address programmatic concerns with Contract Support Costs, the 2016 budget also proposes—for the first time—a legislative proposal to reclassify these costs as permanent funding beginning in fiscal year 2017. If enacted, permanent funding for Contract Support Costs, will help stabilize this vital funding for Tribes and further self-governance and self-determination efforts.

Supporting Tribal Nation-Building and Economic Development – The budget contains a number of critical increases to support tribal nation-building and economic development. The budget capitalizes on the important role BIA plays as a broad provider of Federal services by proposing \$4.0 million to establish the One-Stop Tribal Support Center to make it easier for Tribes to find and access hundreds of services available to Tribes across the Federal government. The 2016 budget includes \$4.5 million to establish an Indian Energy Service Center to facilitate vital energy development in Indian Country of both conventional and alternative energy and to support assessment of the social and environmental impacts of energy development on tribal lands. To improve and expand access to quality data for tribal leaders and other decisionmakers, a data initiative of \$12.0 million is proposed. This funding will establish an Office of Indian Affairs Policy, Program Evaluation, and Data which will help the Department collect, analyze, and utilize evidence to support effective policy making and program implementation. The funds also will assist the Department in working with Tribes to improve Interior

and BIA data quality and availability and will support efforts with the Census Bureau to identify and address data gaps in Indian Country. Lastly, a \$1.3 million increase for the Small and Needy Tribes program is proposed to assist eligible Tribes in expanding and sustaining tribal governance.

Supporting Youth and Families through the Tiwahe and Generation Indigenous Initiative – As part of the President's commitment to protect and promote the development of prosperous tribal communities, Indian Affairs proposes to expand the Tiwahe initiative launched in 2015. Tiwahe means family in the Lakota language. The Tiwahe initiative supports the White House's cross-agency Generation Indigenous initiative, which takes a comprehensive, culturally appropriate approach to help improve the lives and opportunities for Native youth. These efforts support an integrated approach to address the inter-related challenges that impact the lives of youth, families, and communities—including poverty, violence, and substance abuse. The Tiwahe approach seeks to empower individuals and families through health promotion, family stability, and strengthening communities as a whole.

In 2015, BIA provides over \$10 million to expand Indian Affairs' capacity in current programs that address Indian child and family welfare and job training issues. The 2016 budget proposes an additional \$15.0 million to expand the initiative. The budget proposes program increases of \$6.0 million for social services programs, \$4.0 million for law enforcement special initiatives, and \$5.0 million for tribal courts. The law enforcement increases will expand on pilot projects initiated in 2015 in which BIA law enforcement is implementing a comprehensive strategy to provide alternatives to incarceration. To focus funding and evaluate outcomes in meeting social service needs more effectively in Indian Country, the Department will evaluate social service and community development

needs in Indian Country in 2015. The evaluation will inform programmatic design, assessments, management, and budgeting. The BIA funding and programs also will be integrated with other Generation Indigenous funding increases across the Federal government, including an additional \$25.0 million to the Indian Health Service to address behavioral health issues, a \$25.0 million increase to the Substance Abuse and Mental Health Services Administration for the Tribal Behavioral Health program, and a \$141.0 million increase for the Administration for Children and Families for Tribal Child Care programs, cultural and language preservation programs, tribal child welfare programs, Tribal Head Start, and other native programs.

Advancing Indian Education – The Interior budget proposes a \$1.0 billion investment in Indian education to support a comprehensive transformation of BIE. The multi-year process will transform BIE into an organization that serves as a capacity builder and service provider to support Tribes in educating their youth and deliver a world-class and culturally appropriate education across Indian Country. The budget provides increases totaling \$138.4 million for elementary and secondary school education activities funded by BIE and education construction. The request includes a program increase of \$45.5 million in Elementary and Secondary education. An increase of \$12.9 million is to fully fund Tribal Grant Support Costs which, similar to Contract Support Costs, assists Tribes that run their own schools by covering the costs of administering programs. The Education Program Enhancement program is increased by \$10.0 million to provide incentive funding for schools. Requested facility maintenance and operations increases totaling \$20.0 million will provide essential preventive and routine maintenance and operating expenses so that schools are operated in a safe and educationally conducive manner. The 2016 budget also includes a \$34.2 million increase for education information technology that will enhance broadband and digital access for students at BIE-funded schools.

To foster public-private partnerships to improve the student experience at BIE-funded schools, the 2016 budget also proposes appropriations language enabling the Secretary to activate the National Foundation for American Indian Education. The proposed bill language will initiate a foundation focused on fundraising to create opportunities for Indian students in and out of the classroom.

A \$58.7 million increase is requested for Education Construction to support the education transformation. This includes a \$25.3 million increase for replacement school construction to complete construction of the final two schools on the 2004 replacement school construction

priority list: Little Singer Community School and Cove Day School, both in Arizona. A \$17.7 million increase for facilities improvement and repair is requested for repairs to building structures and components that are necessary to sustain and prolong the useful life of education buildings. Additionally, \$11.9 million is requested to address major facility repair needs at schools like the Bug-O-Nay-Ge-Shig school on the Leech Lake Band of the Ojibwe reservation. Lastly, an increase of \$3.7 million is requested for employee housing repair which will complement a new \$10.0 million set-aside proposed in the Department of Housing and Urban Development to address teacher housing needs.

The 2016 budget also includes increases totaling \$7.4 million to meet educational needs beyond the BIE elementary and secondary system. To further higher education, a \$4.6 million increase is requested for scholarship and adult education and a \$250,000 increase is requested for Special Higher Education Scholarships. Lastly, the 2016 budget includes a \$2.6 million increase for the Johnson O'Malley program to provide American Indian and Alaska Native students attending public schools with additional resources to meet their unique and specialized educational needs.

Supporting Sustainable Stewardship of Trust Resources and Lands – The 2016 budget strongly supports the sustainable stewardship of trust lands, natural resources, and the environment in Indian Country, including the protection and restoration of ecosystems and important landscapes, stewardship of land, water, ocean, and energy resources, resilience in the face of a changing climate, and clean and sustainable energy development. The budget includes program increases totaling \$63.2 million for the trust natural resources and real estate services programs.

The budget provides a total of \$50.4 million, a \$40.4 million increase over 2015, proposed across nine natural resource programs, to support tribal communities in sustainable resource management and in preparing and responding to the impacts of climate change, such as drought, wildfires, changes in the plants and animals important to subsistence and culture, rights protection, coastal erosion, and sea level rise. Funds will support Tribes in developing science, tools, training, planning, and implementation of actions to build resilience into resource management, infrastructure, and community development activities. Funding will also support Alaska Native Villages in the arctic to evaluate options for the long-term resilience of their communities. The budget includes a total increase of \$16.2 million for trust real estate service activities to reinforce the stewardship of trust resources. The expanded capacity will address the probate backlog, land title and records processing,

geospatial support needs, and database management in addition to providing expanded technical and legal support for authorized settlements involving tribal water rights. The BIA increases for water rights settlements represent a subset of increases totaling \$73.0 million across the Department to support resolving tribal water rights claims and ensuring that Tribes have access to use and manage water to meet domestic, economic, cultural, and ecological needs.

Tribal Priority Allocations – Collectively, the 2016 budget proposes a total of \$982.7 million in Tribal Priority Allocations, an increase of \$56.2 million over the 2015 level.

Land and Water Claims Settlements – The 2016 budget request for Indian Land and Water Claim Settlements is \$67.7 million, a \$32.0 million increase over the 2015 enacted level. Several funding increases demonstrate the Administration's strong commitment to resolve tribal water rights claims to ensure Tribes have access to use and manage water. Funding for the Taos Pueblos Indian

Water Rights Settlement is increased by \$13.8 million over 2015 for a total funding request of \$29.2 million. This funding amount will constitute the final payment of the Taos Pueblo settlement. The Navajo-Gallup Water Supply project is increased by \$8.8 million to meet projected 2016 funding needs. The budget proposes a \$9.4 million increase for the second year of funding for the Aamodt Settlement enacted as part of the Claims Resolution Act of 2010. The budget also contains increases of \$14.1 million in OIP to provide expanded technical and legal support for tribal water rights settlement negotiations and implementation.

Indian Guaranteed Loan Program – The 2016 budget request for this program is \$7.7 million, the same as the 2015 enacted level. This will provide \$113.8 million in loan guarantee authority to support Indian economic development.

Fixed Costs – Fixed costs totaling \$18.3 million are fully funded in the request.

SUMMARY OF BUREAU APPROPRIATIONS

(all dollar amounts in thousands)

Comparison of 2016 Request with 2015 Enacted

	2015 Enacted		2016 Request		Change	
	FTE	Amount	FTE	Amount	FTE	Amount
Current						
Operation of Indian Programs	5,650	2,429,236	5,740	2,660,591	+90	+231,355
Reimbursable Programs	694	0	694	0	0	0
Allocations from Others	459	0	459	0	0	0
Construction	78	128,876	78	188,973	0	+60,097
Reimbursable Programs	5	0	5	0	0	0
Allocations from Others	304	0	304	0	0	0
Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians	5	35,655	5	67,656	0	+32,001
Indian Guaranteed Loan Program	0	7,731	0	7,748	0	+17
Subtotal, Current	7,195	2,601,498	7,285	2,924,968	+90	+323,470
Permanent and Trust						
Operation and Maintenance of Quarters	43	5,997	43	6,219	0	+222
Miscellaneous Permanent Appropriations	267	98,822	267	100,865	0	+2,043
White Earth Settlement Fund	0	3,000	0	3,000	0	0
Gifts and Donations	0	100	0	100	0	0
Indian Loan Guaranty and Insurance Fund						
Liquidating Account	0	-100	0	0	0	+100
Revolving Fund for Loans Liquidating Account	0	-525	0	-525	0	0
Indian Loan Guaranteed Program	0	4,000	0	0	0	-4,000
Subtotal, Permanent and Trust	310	111,294	310	109,659	0	-1,635
TOTAL, BUREAU OF INDIAN AFFAIRS	7,505	2,712,792	7,595	3,034,627	+90	+321,835

HIGHLIGHTS OF BUDGET CHANGES

By Appropriation Activity/Subactivity

APPROPRIATION: Operation of Indian Programs

	2014 Actual	2015 Enacted	2016 Request	Change
Tribal Government				
Aid To Tribal Government.....	25,839	24,614	24,833	+219
Consolidated Tribal				
Government Program.....	74,623	76,348	77,088	+740
Self-Governance Compacts.....	152,881	158,767	162,321	+3,554
Contract Support.....	242,000	246,000	272,000	+26,000
Indian Self-Determination Fund.....	5,000	5,000	5,000	0
New Tribes	463	463	464	+1
Small and Needy Tribes	1,845	1,845	3,095	+1,250
Road Maintenance	24,303	26,461	26,693	+232
Tribal Govt Program Oversight	8,128	8,181	12,273	+4,092
Subtotal, Tribal Government	535,082	547,679	583,767	+36,088
Human Services				
Social Services.....	35,763	40,871	47,179	+6,308
Welfare Assistance.....	74,809	74,809	74,791	-18
Indian Child Welfare Act	10,710	15,433	15,641	+208
Housing Program.....	8,000	8,009	8,021	+12
Human Services Tribal Design.....	411	407	246	-161
Human Services Program Oversight ...	3,085	3,105	3,126	+21
Subtotal, Human Services.....	132,778	142,634	149,004	+6,370
Trust - Natural Resources Management				
Natural Resources, General	5,165	5,089	8,168	+3,079
Irrigation Ops and Maintenance.....	11,342	11,359	12,898	+1,539
Rights Protection Implementation.....	35,297	35,420	40,138	+4,718
Tribal Mgmt/Development Program...	9,230	9,244	14,263	+5,019
Endangered Species	2,673	2,675	3,684	+1,009
Tribal Climate Resilience.....	9,947	9,948	30,355	+20,407
Integrated Resource Info Program	1,996	2,996	3,996	+1,000
Agriculture and Range	30,558	30,494	30,751	+257
Forestry	47,735	47,735	51,914	+4,179
Water Resources	10,543	10,297	14,917	+4,620
Fish, Wildlife, and Parks	13,823	13,577	15,646	+2,069
Resource Mgmt Program Oversight....	5,986	6,018	6,066	+48
Subtotal, Trust - NR Management ...	184,295	184,852	232,796	+47,944
Trust - Real Estate Services				
Trust Services, General	15,303	15,150	15,043	-107
Navajo-Hopi Settlement Program	1,135	1,147	1,160	+13
Probate	11,989	12,043	12,928	+885
Land Title and Records Offices	13,732	13,891	15,905	+2,014
Real Estate Services.....	36,460	36,435	36,837	+402
Land Records Improvement.....	6,423	6,436	8,289	+1,853
Environmental Quality.....	15,623	15,644	15,792	+148
Alaskan Native Programs.....	1,002	1,010	1,017	+7
Rights Protection	11,781	11,803	21,195	+9,392
Real Estate Services Oversight	13,310	13,443	15,520	+2,077
Subtotal, Trust - Real Estate Services	126,758	127,002	143,686	+16,684
Public Safety and Justice				
Law Enforcement	325,696	328,296	334,976	+6,680
Tribal Courts	23,241	23,280	28,173	+4,893
Fire Protection.....	1,077	1,274	1,274	0
Subtotal, Public Safety and Justice ...	350,014	352,850	364,423	+11,573

APPROPRIATION: Operation of Indian Programs (continued)

Community and Economic Development				
Job Placement and Training.....	10,920	11,463	11,445	-18
Economic Development.....	1,713	1,706	1,794	+88
Minerals and Mining.....	20,464	20,612	25,153	+4,541
Community Development Oversight..	2,203	2,215	2,227	+12
Subtotal, Comm and Econ Dev	35,300	35,996	40,619	+4,623
Executive Direction and Admin Services	225,782	227,692	241,832	+14,140
Bureau of Indian Education				
Elementary and Secondary				
Programs (forward funded)	518,318	536,897	565,517	+28,620
Elementary and Secondary Programs..	118,402	119,195	142,361	+23,166
Post Secondary				
Programs (forward funded)	69,793	69,793	69,793	0
Post Secondary Programs	61,887	64,182	69,412	+5,230
Education Management	20,354	20,464	57,381	+36,917
Subtotal, Bureau of Indian Education	788,754	810,531	904,464	+93,933
TOTAL APPROPRIATION	2,378,763	2,429,236	2,660,591	+231,355

Detail of Budget Changes

	2016 Change from <u>2015 Enacted</u>		2016 Change from <u>2015 Enacted</u>
TOTAL APPROPRIATION	+231,355		
Tribal Government.....	+36,088	Trust - Real Estate Services	+16,684
Fully Fund Contract Support Costs.....	+26,000	Increase Trust Responsibilities Capacity.....	+6,850
Aid Small and Needy Tribes.....	+1,250	Indian Water Rights - Support Settlements and Negotiations	+9,350
Launch One-Stop Tribal Support		OIP Internal Transfers.....	-654
Center Youth Portal.....	+4,000	Fixed Costs	+1,138
OIP Internal Transfers.....	+735	Public Safety and Justice	+11,573
Fixed Costs	+4,103	Tiwahe Initiative - Alternative Strategy to Incarceration	+4,000
Human Services.....	+6,370	Tiwahe Initiative - Aid to Tribal Family Courts..	+5,000
Tiwahe Initiative - Increase Social Services	+6,000	OIP Internal Transfers.....	-433
OIP Internal Transfers.....	-167	Fixed Costs	+3,006
Fixed Costs	+537	Trust - Natural Resources Management	+47,944
Trust - Natural Resources Management	+47,944	Tribal Climate Resilience	
Tribal Climate Resilience		Projects	+20,400
Projects	+20,400	Natural Resources Climate Adaptation	+7,000
Natural Resources Climate Adaptation	+7,000	Rights Protection Implementation	+4,500
Rights Protection Implementation	+4,500	Tribal Management Development Program....	+5,000
Tribal Management Development Program....	+5,000	Irrigation Operations and Maintenance.....	+1,500
Irrigation Operations and Maintenance.....	+1,500	Endangered Species	+1,000
Endangered Species	+1,000	Integrated Resource Info Program.....	+1,000
Integrated Resource Info Program.....	+1,000	Indian Water Rights	
Indian Water Rights		Support Settlements and Negotiations.....	+4,550
Support Settlements and Negotiations.....	+4,550	Natural Resources Programs Youth Projects.....	+2,000
Natural Resources Programs Youth Projects.....	+2,000	OIP Internal Transfers.....	-136
OIP Internal Transfers.....	-136	Fixed Costs	+1,130
Fixed Costs	+1,130	Community and Economic Development.....	+4,623
Community and Economic Development.....	+4,623	Establish Indian Energy Service Center	+4,500
Establish Indian Energy Service Center	+4,500	OIP Internal Transfers.....	-30
OIP Internal Transfers.....	-30	Fixed Costs	+153
Fixed Costs	+153	Executive Direction and Administrative Services..	+14,140
Executive Direction and Administrative Services..	+14,140	Establish Indian Data and Analysis Office	+12,000
Establish Indian Data and Analysis Office	+12,000	Support Indian Water Rights Settlements and Negotiations	+170
Support Indian Water Rights Settlements and Negotiations	+170	OIP Internal Transfers.....	+672
OIP Internal Transfers.....	+672	Fixed Costs	+1,298
Fixed Costs	+1,298		

Detail of Budget Changes
Operation of Indian Programs (continued)

	2016 Change from <u>2015 Enacted</u>	2016 Change from <u>2015 Enacted</u>
Bureau of Indian Education.....	+93,933	Subtotals for Changes Across Multiple Subactivities
BIE Transformation		BIE Transformation (See also Construction).....
Sovereignty in Education Awards.....	+10,000	Tribal Climate Resilience
Fully Fund Tribal Grant Support Costs.....	+12,940	Indian Water Rights (See also Settlements)
Facilities Operations and Maintenance	+20,000	Tiwahe Initiative.....
Certify Teachers and Improve		Fixed Costs
Administrative Capacity	+2,550	
Bring Broadband to BIA Schools	+34,230	
Support for Johnson-O'Malley		
Education Grants	+2,600	
Expand Tribal Scholarships,		
include STEM Degrees.....	+4,560	
Higher Education Scholarships -		
Pre-law Program	+250	
OIP Internal Transfers.....	+13	
Fixed Costs	+6,790	

APPROPRIATION: Construction

	2014 Actual	2015 Enacted	2016 Request	Change
Education Construction	55,285	74,501	133,245	+58,744
Public Safety and Justice Construction	11,306	11,306	11,306	0
Resources Management Construction	32,759	34,427	34,488	+61
Other Program Construction.....	10,774	8,642	9,934	+1,292
TOTAL APPROPRIATION	110,124	128,876	188,973	+60,097

Detail of Budget Changes

	2016 Change from <u>2015 Enacted</u>	2016 Change from <u>2015 Enacted</u>
TOTAL APPROPRIATION	+60,097	
Education Construction	+58,744	Other Program Construction.....
BIE Transformation		Ft. Peck Water System Ops and Maintenance.....
Replacement School Construction	+25,339	Fixed Costs
Replacement Facility Construction.....	+11,935	
Employee Housing Repair	+3,738	Subtotals for Changes Across Multiple Subactivities
Facilities Improvement and Repair.....	+17,707	Fixed Costs
Fixed Costs	+25	
Resources Management Construction	+61	
Fixed Costs	+61	

APPROPRIATION: Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians

	2014 Actual	2015 Enacted	2016 Request	Change
Land Settlements				
White Earth Land Settlement	625	625	625	0
Hoopa-Yurok Settlement.....	250	250	250	0
Water Settlements				
Pyramid Lake Water Rights Settlement	142	142	142	0
Navajo Water Resources Development Trust Fund	6,000	4,000	4,000	0
Duck Valley Water Rights Settlement ..	12,044	0	0	0
Navajo Gallup Water Supply Project ..	7,782	9,000	17,800	+8,800
Taos Pueblo Water Rights Settlement...	8,812	15,392	29,212	+13,820
Aamodt Settlement	0	6,246	15,627	+9,381
TOTAL APPROPRIATION	35,655	35,655	67,656	+32,001

Detail of Budget Changes

	2016 Change from <u>2015 Enacted</u>
TOTAL APPROPRIATION	+32,001
Navajo-Gallup Water Supply Project	+8,800
Taos Pueblo Water Rights Settlement.....	+13,820
Aamodt Settlement	+9,381

APPROPRIATION: Indian Guaranteed Loan Program Account

	2014 Actual	2015 Enacted	2016 Request	Change
TOTAL APPROPRIATION	6,731	7,731	7,748	+17

Detail of Budget Changes

	2016 Change from <u>2015 Enacted</u>
TOTAL APPROPRIATION	+17
Fixed Costs	+17

